

OFFICE OF THE SECRETARY OF STATE

JESSE WHITE • Secretary of State

February 27, 2015

CLERK'S OFFICE

MAR 04 2015

STATE OF ILLINOIS Pollution Control Board

POLLUTION CONTROL BOARD JOHN THERRIAULT ASSISTANT CLERK 100 W RANDOLPH ST, STE 11-500 CHICAGO, IL 60601

Dear JOHN THERRIAULT ASSISTANT CLERK

Your rules Listed below met our codification standards and have been published in Volume 39, Issue 10 of the Illinois Register, dated 3/6/2015.

PROPOSED RULES

| General Rules | |
|--|------|
| 35 Ill. Adm. Code 101 | 3276 |
| Point of Contact: Nancy Miller | |
| Enforcement | |
| 35 Ill. Adm. Code 103 | 3329 |
| Point of Contact: Nancy Miller | |
| Proceedings Pursuant to Specific Rules or Statutory Provisions | |
| 35 Ill. Adm. Code 106 | 3336 |
| Point of Contact: Nancy Miller | |
| Administrative Citations | |
| 35 Ill. Adm. Code 108 | 3344 |
| Point of Contact: Nancy Miller | |
| • | |

If you have any questions, you may contact the Administrative Code Division at (217) 782 - 7017.

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

- 1) <u>Heading of the Part</u>: General Rules
- 2) <u>Code Citation</u>: 35 Ill. Adm. Code 101

| 3) | Section Numbers: 101.100 | Proposed Action: |
|----|--------------------------|------------------------|
| | 1010100 | Amendment |
| | 101.202 | Amendment |
| | 101.300 | Amendment |
| | 101.302 | Amendment |
| | 101.304 | Amendment |
| | 101.400 | Amendment |
| | 101.1060 | Amendment |
| | 101.Appendix A | |
| | 101.Illustration I | Amendment |
| | 101.Illustration J | Renumbered/New Section |
| | 101.Illustration K | Renumbered |
| | 101.Illustration L | Renumbered |
| | 101.Appendix E | |
| | 101.Illustration A | Amendment |
| | 101.Illustration B | Amendment |
| | | |

- 4) <u>Statutory Authority</u>: Implementing and authorized by Sections 10 and 27 of the Illinois Environmental Protection Act [415 ILCS 5/10 and 27].
- 5) <u>A Complete Description of the Subjects and Issues Involved:</u> The proposal will amend the Board's procedural rules for out-of-state attorneys, service of filings, and administrative citations filed pursuant to Section 23.1 of the Public Water Supply Operations Act [415 ILCS 45/23.1].
- 6) <u>Published studies or reports, and sources of underlying data, used to compose this</u> <u>rulemaking:</u> Illinois Supreme Court Rule 707 (eff. July 1, 2014) and Public Act 98-0856 (eff. Aug. 4, 2014).
- 7) <u>Will these proposed amendments replace an emergency rule currently in effect?</u> No
- 8) <u>Does this rulemaking contain an automatic repeal date?</u> No
- 9) Do these proposed amendments contain incorporations by reference? No
- 10) Are there any other proposed amendments pending on this Part? No

RECEIVED

FEB 2 3 2015

SOS-CODE DIV.

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

- Statement of Statewide Policy Objectives: This proposed rulemaking does not create or enlarge a State mandate, as defined in Section 3(b) of the State Mandates Act. [30 ILCS 805/3(b)].
- 12) <u>Time, Place, and Manner in which interested persons may comment on this proposed</u> <u>rulemaking</u>: The Board will accept written public comments on this proposal for a period of forty-five (45) days after the date of publication in the Illinois Register. Public comments must be filed with the Clerk of the Board. Public comments should reference Docket R15-20 and be addressed to:

Clerk's Office Illinois Pollution Control Board JRTC 100 W. Randolph St., Suite 11-500 Chicago, IL 60601

Public comments may also be filed electronically through the Clerk's Office On-Line (COOL) on the Board's website at www.ipcb.state.il.us.

Interested persons may request copies of the Board's opinion and order in R15-20 by calling the Clerk's office at 312-814-3620, or may download copies from the Board's Web site at www.ipcb.state.il.us.

For more information, contact hearing officer Daniel Robertson at 312/814-6931 or by email at Daniel.Robertson@illinois.gov.

- 13) <u>Initial Regulatory Flexibility Analysis</u>:
 - A) <u>Types of small businesses, small municipalities and not for profit corporations</u> <u>affected:</u> Any small business, small municipality, or not for profit corporation that practices before the Board.
 - B) <u>Reporting, bookkeeping or other procedures required for compliance:</u> None
 - C) <u>Types of Professional skills necessary for compliance</u>: None
- 14) <u>Regulatory Agenda on which this rulemaking was summarized:</u> This rulemaking was not included on a regulatory agenda.

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

The full text of the Proposed Amendments begins on the next page:

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE A: GENERAL PROVISIONS CHAPTER I: POLLUTION CONTROL BOARD

PART 101 GENERAL RULES

SUBPART A: GENERAL PROVISIONS

Section

- 101.100 Applicability
- 101.102 Severability
- 101.104 Repeals
- 101.106 Board Authority
- 101.108 Board Proceedings
- 101.110 Public Participation
- 101.111 Informal Recordings of Board Meetings
- 101.112 Bias and Conflict of Interest
- 101.114 Ex Parte Communications

SUBPART B: DEFINITIONS

Section

- 101.200 Definitions Contained in the Act
- 101.202 Definitions for Board's Procedural Rules

SUBPART C: COMPUTATION OF TIME, FILING, SERVICE OF DOCUMENTS, AND STATUTORY DECISION DEADLINES

Section

- 101.300 Computation of Time
- 101.302 Filing of Documents
- 101.304 Service of Documents
- 101.306 Incorporation of Documents from Another Proceeding
- 101.308 Statutory Decision Deadlines and Waiver of Deadlines

SUBPART D: PARTIES, JOINDER, AND CONSOLIDATION

Section

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

- 101.400 Appearances, Withdrawals, and Substitutions of Attorneys in Adjudicatory
- Proceedings
- 101.402 Intervention of Parties
- 101.403 Joinder of Parties
- 101.404 Agency as a Party in Interest
- 101.406 Consolidation of Claims
- 101.408 Severance of Claims

SUBPART E: MOTIONS

Section

- 101.500 Filing of Motions and Responses
- 101.502 Motions Directed to the Hearing Officer
- 101.504 Contents of Motions and Responses
- 101.506 Motions Attacking the Sufficiency of the Petition, Complaint, or Other Pleading
- 101.508 Motions to Board Preliminary to Hearing
- 101.510 Motions to Cancel Hearing
- 101.512 Motions for Expedited Review
- 101.514 Motions to Stay Proceedings
- 101.516 Motions for Summary Judgment
- 101.518 Motions for Interlocutory Appeal from Hearing Officer Orders
- 101.520 Motions for Reconsideration
- 101.522 Motions for Extension of Time

SUBPART F: HEARINGS, EVIDENCE, AND DISCOVERY

Section

- 101.600 Hearings
- 101.602 Notice of Board Hearings
- 101.604 Formal Board Transcript
- 101.606 Informal Recordings of the Proceedings
- 101.608 Default
- 101.610 Duties and Authority of the Hearing Officer
- 101.612 Schedule to Complete the Record
- 101.614 Production of Information
- 101.616 Discovery
- 101.618 Admissions
- 101.620 Interrogatories
- 101.622 Subpoenas and Depositions
- 101.624 Examination of Adverse, Hostile or Unwilling Witnesses

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

- 101.626 Information Produced at Hearing
- 101.628 Statements from Participants
- 101.630 Official Notice
- 101.632 Viewing of Premises

SUBPART G: ORAL ARGUMENT

Section

101.700 Oral Argument

SUBPART H: SANCTIONS

Section

- 101.800 Sanctions for Failure to Comply with Procedural Rules, Board Orders, or Hearing Officer Orders
- 101.802 Abuse of Discovery Procedures

SUBPART I: REVIEW OF FINAL BOARD OPINIONS AND ORDERS

Section

- 101.902 Motions for Reconsideration
- 101.904 Relief from Final Opinions and Orders
- 101.906 Judicial Review of Board Orders
- 101.908 Interlocutory Appeal

SUBPART J: ELECTRONIC FILING AND E-MAIL SERVICE

Section

- 101.1000 Electronic Filing and E-Mail Service
- 101.1010 Electronic Filing Authorization and Signatures
- 101.1020 Filing Electronic Documents
- 101.1030 Form of Electronic Documents for Filing
- 101.1040 Filing Fees
- 101.1050 Documents Required in Paper or Excluded from Electronic Filing
- 101.1060 E-Mail Service
- 101.1070 Consenting to Receipt of E-Mail Service
- 101.APPENDIX A Captions

| 101.ILLUSTRATION A Enfo | orcement Case |
|-------------------------|---------------|
|-------------------------|---------------|

- 101.ILLUSTRATION B Citizen's Enforcement Case
- 101.ILLUSTRATION C Variance

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

| 101.ILLUSTRATION D | Adjusted Standard Petition |
|---------------------------|---|
| 101.ILLUSTRATION E | Joint Petition for an Adjusted Standard |
| 101.ILLUSTRATION F | Permit Appeal |
| 101.ILLUSTRATION G | Underground Storage Tank Appeal |
| 101.ILLUSTRATION H | Pollution Control Facility Siting Appeal |
| 101.ILLUSTRATION I | Administrative Citation Pursuant to Section 31.1 of the Act |
| <u>101.ILLUSTRATION J</u> | Administrative Citation Pursuant to Section 23.1 of the |
| | PWSO Act |
| 101.ILLUSTRATION K. | General Rulemaking |
| 101.ILLUSTRATION <u>L</u> | Site-specific Rulemaking |
| 101.APPENDIX B Ap | pearance Form |
| 101.APPENDIX C Wi | thdrawal of Appearance Form |
| 101.APPENDIX D No | tice of Filing |
| 101.APPENDIX E Af | fidavit or Certificate of Service |
| 101.ILLUSTRATION A | Service by Non-Attorney |
| 101.ILLUSTRATION B | Service by Attorney |
| 101.APPENDIX F No | tice of Withdrawal (Repealed) |
| 101.APPENDIX G Co | mparison of Former and Current Rules (Repealed) |
| 101.APPENDIX H Af | fidavit or Certificate of E-Mail Service |
| 101.ILLUSTRATION A | E-Mail Service by Non-Attorney |
| 101.ILLUSTRATION B | E-Mail Service by Attorney |
| 101.APPENDIX I Co | nsent to Receipt of E-Mail Service |

AUTHORITY: Implementing Sections 5, 7.1, 7.2, 26, 27, 28, 29, 31, 32, 33, 35, 36, 37, 38, 40, 40.1, 40.2, 41, and 58.7 of the Environmental Protection Act (Act) [415 ILCS 5/5, 7.1, 7.2, 26, 27, 28, 29, 31, 32, 33, 35, 36, 37, 38, 40, 40.1, 40.2, 41, and 58.7] and authorized by Sections 26 and 27 of the Act [415 ILCS 5/26 and 27] and Section 25-101 of the Electronic Commerce Security Act [5 ILCS 175/25-101].

SOURCE: Filed with Secretary of State January 1, 1978; codified 6 Ill. Reg. 8357; Part repealed, new Part adopted in R88-5A at 13 Ill. Reg. 12055, effective July 10, 1989; amended in R90-24 at 15 Ill. Reg. 18677, effective December 12, 1991; amended in R92-7 at 16 Ill. Reg. 18078, effective November 17, 1992; old Part repealed, new Part adopted in R00-20 at 25 Ill. Reg. 446, effective January 1, 2001; amended in R04-24 at 29 Ill. Reg. 8743, effective June 8, 2005; amended in R06-9 at 29 Ill. Reg. 19666, effective November 21, 2005; amended in R07-17 at 31 Ill. Reg. 16110, effective November 21, 2007; amended in R10-22 at 34 Ill. Reg.19566, effective December 3, 2010; amended in R12-22 at 36 Ill. Reg. 9211, effective June 7, 2012; amended in R13-9 at 37 Ill. Reg. 1655, effective January 28, 2013; amended in R14-21 at 39 Ill. Reg. 2276, effective January 27, 2015; amended in R 15-21 at 39 Ill. Reg. ______, effective

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

SUBPART A: GENERAL PROVISIONS

Section 101.100 Applicability

- a) This Part sets forth the rules generally applicable to proceedings before the Illinois Pollution Control Board (Board), and should be read in conjunction with procedural rules for the Board's specific <u>proceedingsprocesses</u>, found at 35 Ill. Adm. Code 102 through 130, and the Board's Administrative Rules, found at 2 Ill. Adm. Code 2175. In the event of a conflict between the rules of this Part and those found in subsequent Parts, the more specific requirement applies.
- b) Except when the Board's procedural rules provide otherwise, the The provisions of the Code of Civil Procedure [735 ILCS 5] and the Supreme Court Rules [Ill. S. Ct. Rules] do not expressly apply to proceedings before the Board. However, the Board may look to the Code of Civil Procedure and the Supreme Court Rules for guidance when where the Board's procedural rules are silent.

(Source: Amended at 39 Ill. Reg. _____, effective _____)

SUBPART B: DEFINITIONS

Section 101.202 Definitions for Board's Procedural Rules

Unless otherwise provided in 35 Ill. Adm. Code 101-130, or unless a different meaning of a word or term is clear from the context, the following definitions also apply to the Board's procedural rules, found in 35 Ill. Adm. Code 101 through 130:

"Act" means the Environmental Protection Act [415 ILCS 5/].

"Adjudicatory proceeding" means an action of a quasi-judicial nature brought before the Board pursuant to authority granted to the Board under Section 5(d) of the Act or as otherwise provided by law. Adjudicatory proceedings include enforcement, variance, permit appeal, pollution control facility siting appeal, Underground Storage Tank (UST) Fund determination, water well set back exception, adjusted standard, and administrative citation proceedings. Adjudicatory proceedings do not include regulatory, quasi-legislative, or informational proceedings.

"Adjusted standard" or "AS" means an alternative standard granted by the Board in an adjudicatory proceeding pursuant to Section 28.1 of the Act and 35 Ill. Adm.

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

Code 104.Subpart D. The adjusted standard applies instead of the rule or regulation of general applicability.

"Administrative citation" or "AC" means <u>either a citation issued pursuant to</u> Section 31.1 of the Act by the Agency, or by a unit of local government acting as the Agency's delegate pursuant to Section 4(r) of the Act, or a citation issued <u>pursuant to Section 23.1 of the PWSO Act</u>.

"Administrative citation review" or "administrative citation appeal" means a petition for review of an administrative citation filed pursuant to Section 31.1(d) of the Act<u>or Section 23.1(d) of the PWSO Act</u>. (See 35 III. Adm. Code 108.)

"Affidavit" means a sworn, signed statement witnessed by a notary public.

"Affidavit of service" means an affidavit that states that service of a document upon specified persons was made, and the manner in which, and date upon which, service was made.

"Agency" means the Illinois Environmental Protection Agency as established by Section 4 of the Act.

"Agency recommendation" means the document filed by the Agency pursuant to Sections 37(a) and 28.1(d)(3) of the Act in which the Agency provides its recommended disposition of a petition for variance or an adjusted standard. This includes a recommendation to deny, or a recommendation to grant with or without conditions. (See 35 III. Adm. Code 104.218 and 104.416.)

"Amicus curiae brief" means a brief filed in a proceeding by any interested person who is not a party. (See Sections 101.110 and 101.628 of this Part.)

"Applicant" means any person who submits, or has submitted, an application for a permit or for local siting approval pursuant to any of the authorities to issue permits or granting of siting approval identified in Sections 39, 39.1, and 39.5 of the Act.

"Article" means any object, material, device or substance, or whole or partial copy thereof, including any writing, record, document, recording, drawing, sample, specimen, prototype, model, photograph, culture, microorganism, blueprint or map [415 ILCS 5/7.1].

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

"Attorney General" means the Attorney General of the State of Illinois or representatives thereof.

"Authorized representative" means any person who is authorized to act on behalf of another person.

"Board" means the Illinois Pollution Control Board as created in Section 5 of the Act or, if applicable, its designee.

"Board decision" means an opinion or an order voted in favor of by at least three members of the Board at an open Board meeting except in a proceeding to remove a seal under Section 34(d) of the Act.

"Board designee" means an employee of the Board who has been given authority by the Board to carry out a function for the Board (e.g., the Clerk, Assistant Clerk of the Board, or hearing officer).

"Board meeting" means an open meeting held by the Board pursuant to Section 5(a) of the Act in which the Board makes its decisions and determinations.

"Board's procedural rules" means the Board's regulations set forth at 35 Ill. Adm. Code 101 through 130.

"Brief" means a written statement that contains a summary of the facts of a proceeding, the pertinent laws, and an argument of how the law applies to the facts supporting a position.

"CAAPP" means the Clean Air Act Permit Program, as adopted in Section 39.5 of the Act.

"Certificate of acceptance" means a certification, executed by a successful petitioner in a variance proceeding, in which the petitioner agrees to be bound by all terms and conditions that the Board has affixed to the grant of variance.

"Chairman" means the Chairman of the Board designated by the Governor pursuant to Section 5(a) of the Act.

"Citizen's enforcement proceeding" means an enforcement action brought before the Board pursuant to Section 31(d) of the Act by any person who is not authorized to bring the action on behalf of the People of the State of Illinois.

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

"Clean Air Act" or "CAA" means the federal Clean Air Act, as now and hereafter amended, 42 USC 7401 et seq. [415 ILCS 5/39.5] "Clean Water Act" means the federal Clean Water Act, 33 USC 1251 et seq.

"Clerk" means the Clerk of the Board.

"Clerk's Office On-Line" or "COOL" means the Board's web-based file management system that allows electronic filing of and access to electronic documents in the records of the Board's adjudicatory and regulatory proceedings. COOL is located on the Board's website at http://www.ipcb.state.il.us/COOL/external/.

"Complaint" means the initial filing that begins an enforcement proceeding pursuant to Section 31 of the Act and 35 Ill. Adm. Code 103.

"Compliance plan" means a detailed description of a program designed to achieve compliance with the Act and Board regulations.

"Copy" means any facsimile, replica, photograph or other reproduction of an article, and any note, drawing or sketch made of or from an article [415 ILCS 5/7.1].

"Counter-complaint" means a pleading that a respondent files setting forth a claim against a complainant. (See 35 Ill. Adm. Code 103.206.)

"Cross-complaint" means a pleading that a party files setting forth a claim against a co-party. (See 35 Ill. Adm. Code 103.206.)

"Cross-media impacts" means impacts that concern multiple environmental areas, such as air, land and/or water.

"Decision date" means the date of the Board meeting immediately preceding the decision deadline.

"Decision deadline" means the last day of any decision period, as established by law, within which the Board is required to render a decision in an adjudicatory proceeding. (See Subpart C of this Part.) (See also Sections 38(a), 40, and 40.1 of the Act that establish 120-day decision deadlines for variances, permit appeals, and review of pollution control facility siting decisions respectively.)

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

"Decision period" means the period of time established by the Act within which the Board is required to make a Board decision in certain adjudicatory proceedings. (See Subpart C of this Part.) (See also Sections 38(a), 40, and 40.1 of the Act that establish 120-day decision deadlines for variances, permit appeals, and review of pollution control facility siting decisions, respectively.)

"Deinked stock" means paper that has been processed to remove inks, clays, coatings, binders and other contaminants [415 ILCS 20/2.1].

"Delegated unit" means the unit of local government to which the Agency has delegated its administrative citation <u>function under Section 31.1 of the Act</u> or other function pursuant to Section 4(r) of the Act.

"Digital signature" means a type of electronic signature created by transforming an electronic document using a message digest function and encrypting the resulting transformation with an asymmetric cryptosystem using the signer's private key such that any person having the initial untransformed electronic document, the encrypted transformation, and the signer's corresponding public key can accurately determine whether the transformation was created using the private key that corresponds to the signer's public key and whether the initial electronic document has been altered since the transformation was made. A digital signature is a security device. [5 ILCS 175/5-105]

"Discovery" means a pre-hearing process that can be used to obtain facts and information about the adjudicatory proceeding in order to prepare for hearing. The discovery tools include depositions upon oral and written questions, written interrogatories, production of documents or things, and requests for admission.

"DNR" means the Illinois Department of Natural Resources.

"DOA" means the Illinois Department of Agriculture.

"Duplicative" means the matter is identical or substantially similar to one brought before the Board or another forum.

"Electronic" includes electrical, digital, magnetic, optical, electromagnetic, or any other form of technology that entails capabilities similar to these technologies [5 ILCS 175/5-105].

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

"Electronic document" means any notice, information, or filing generated, communicated, received or stored by electronic means to use in an information system or to transmit from one information system to another. (See 5 ILCS 175/5-105.)

"Electronic signature" means a signature in electronic form attached to or logically associated with an electronic document [5 ILCS 175/5-105].

"Environmental Management System Agreement" or "EMSA" means the agreement between the Agency and a sponsor, entered into under Section 52.3 of the Act and 35 Ill. Adm. Code 187, that describes the innovative environmental measures to be implemented, schedules to attain goals, and mechanisms for accountability.

"Enforcement proceeding" means an adjudicatory proceeding brought upon a complaint filed pursuant to Section 31 of the Act by the Attorney General, State's Attorney, or other persons, in which the complaint alleges violation of the Act, any rule or regulation adopted under the Act, any permit or term or condition of a permit, or any Board order.

"Ex parte communication" means any written or oral communication by any person that imparts or requests material information or makes a material argument regarding potential action concerning regulatory, quasi-adjudicatory, investment, or licensing matters pending before or under consideration by the Board. "Ex parte communication" does not include the following:

statements by a person publicly made in a public forum, including pleadings, transcripts, public comments, and public remarks made part of the proceeding's record [5 ILCS 430/5-50(b)(i)];

statements regarding matters of procedure and practice, such as format, the number of copies required, the manner of filing, and the status of a matter [5 ILCS 430/5-50(b)(ii)]; and

statements made by a State employee of the Board to Board members or other employees of the Board [5 ILCS 430/5-50(b) (iii)]. For purposes of this definition, "Board employee" means a person the Board employs on a full-time, part-time, contract or intern basis. (See Section 101.114 of this Part.)

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

"Fast Track rulemaking" means a Clean Air Act rulemaking conducted pursuant to Section 28.5 of the Act.

"Federally required rule" means a rule that is needed to meet the requirements of the federal Clean Water Act, Safe Drinking Water Act, Clean Air Act (including required submission of a State Implementation Plan), or Resource Conservation and Recovery Act, other than a rule required to be adopted under subsection (c) of Section 13, Section 13.3, Section 17.5, subsection (a) or (d) of Section 22.4, or subsection (a) of Section 22.40 [415 ILCS 5/28.2].

"Filing" means the act of delivering a document or article into the custody of the Clerk with the intention of incorporating that document or article into the record of a proceeding before the Board. The Clerk's Office is located at 100 West Randolph Street, Suite 11-500, Chicago IL 60601. Electronic filing is done through COOL on the Board's website.

"Final order" means an order of the Board that terminates the proceeding leaving nothing further to litigate or decide and that is subject to judicial review. (See Subpart I of this Part.)

"Frivolous" means a request for relief that the Board does not have the authority to grant, or a complaint that fails to state a cause of action upon which the Board can grant relief.

"Hearing" means a public proceeding conducted by a hearing officer where the parties and other interested persons, as provided for by law and the Board's procedural rules, present evidence and argument regarding their positions.

"Hearing officer" means a person licensed to practice law in the State of Illinois who presides over hearings and otherwise carries out record development responsibilities as directed by the Board.

"IAPA" means the Illinois Administrative Procedure Act [5 ILCS 100].

"Identical-in-substance rules" or "identical-in-substance regulations" means *State* regulations which require the same actions with respect to protection of the environment, by the same group of affected persons, as would federal regulations if USEPA administered the subject program in Illinois [415 ILCS 5/7.2].

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

"Initial filing" means the filing that initiates a Board proceeding and opens a docket. For instance, the initial filing in an enforcement proceeding is the complaint; in a permit appeal it is a petition for review; and in a regulatory proceeding it is the proposal.

"Innovative environmental measures" means any procedures, practices, technologies or systems that pertain to environmental management and are expected to improve environmental performance when applied. (See 35 III. Adm. Code 106.Subpart G.)

"Inquiry hearing" means a hearing conducted by the Board for the purpose of seeking input and comment from the public regarding the need for a rulemaking proceeding in a specific area.

"Interlocutory appeal" means an appeal of a Board decision to the appellate court that is not dispositive of all the contested issues in the proceeding. (See Section 101.908 of this Part.) An interlocutory appeal may also be the appeal of a hearing officer ruling to the Board. (See Section 101.518 of this Part.)

"Intervenor" means a person, not originally a party to an adjudicatory proceeding, who voluntarily participates as a party in the proceeding with the leave of the Board. (See Section 101.402 of this Part.)

"Intervention" means the procedure by which a person, not originally a party to an adjudicatory proceeding, voluntarily comes into the proceeding as a party with the leave of the Board. (See Section 101.402 of this Part.)

"JCAR" means the Illinois General Assembly's Joint Committee on Administrative Rules established by the IAPA (see 5 ILCS 100/5-90).

"Joinder" means the procedure by which the Board adds a person, not originally a party to an adjudicatory proceeding, as a party to the proceeding. (See Section 101.403 of this Part and 35 Ill. Adm. Code 103.206.)

"Misnomer" means a mistake in name, giving an incorrect name in a complaint or other document with respect to any properly included party.

"Motion" means a request made to the Board or the hearing officer for the purposes of obtaining a ruling or order directing or allowing some act to be done in favor of the movant. (See definition of "movant" in this Section.)

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

"Movant" means the person who files a motion.

"New pollution control facility" means a pollution control facility initially permitted for development or construction after July 1, 1981; or the area of expansion beyond the boundary of a currently permitted pollution control facility; or a permitted pollution control facility requesting approval to store, dispose of, transfer or incinerate, for the first time, any special or hazardous waste [415 ILCS 5/3.330(b)].

"Non-disclosable information" means information which constitutes a trade secret; information privileged against introduction in judicial proceedings; internal communications of the several agencies; information concerning secret manufacturing processes or confidential data submitted by any person under the Act [415 ILCS 5/7(a)].

"Notice list" means the list of persons in a regulatory proceeding who will receive all Board opinions and orders and all hearing officer orders. Persons on a notice list generally do not receive copies of motions, public comments, or testimony. (See definition of "service list" in this Section.) (See also 35 Ill. Adm. Code 102.422.)

"Notice to reinstate" means a document filed that recommences the decision period after a decision deadline waiver has been filed. The notice will give the Board a full decision period in which to make a decision. (See Section 101.308 of this Part.)

"Oral argument" means a formal verbal statement of advocacy on a proceeding's legal questions made at a Board meeting with the Board's permission. (See Section 101.700 of this Part.)

"OSFM" means Office of the State Fire Marshal.

"OSFM appeal" means an appeal of an OSFM final decision concerning eligibility and deductibility made pursuant to Title XVI of the Act.

"Participant" means any person, not including the Board or its staff, who takes part in an adjudicatory proceeding who is not a party, or a person who takes part in a regulatory or other quasi-legislative proceeding before the Board. A person becomes a participant in any of several ways, including filing a comment, being

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

added to the notice list of a particular proceeding, testifying at hearing, or making public remarks at a Board meeting.

"Participant in a CAAPP Comment Process" means a person who takes part in a Clean Air Act Permit Program (CAAPP) permit hearing before the Agency or comments on a draft CAAPP permit.

"Party" means the person by or against whom an adjudicatory proceeding is brought or who is granted party status by the Board through intervention or joinder.

"Party in interest" means the Agency when asked to conduct an investigation pursuant to Section 30 of the Act during an ongoing proceeding. (See Section 101.404 of this Part.)

"Peremptory rulemaking" means any rulemaking that is required as a result of federal law, federal rules and regulations, or an order of a court, under conditions that preclude compliance with the general rulemaking requirements of Section 5-40 of the IAPA and that preclude the exercise by the Board as to the content of the rule it is required to adopt. [5 ILCS 100/5-50]

"Permit appeal" means an adjudicatory proceeding brought before the Board pursuant to Title X of the Act.

"Person" means any individual, partnership, co-partnership, firm, company, limited liability company, corporation, association, joint stock company, trust, estate, political subdivision, state agency, or any other legal entity, or their legal representative, agent or assigns. [415 ILCS 5/3.315]

"Petition" means the initial filing in an adjudicatory proceeding other than an enforcement proceeding, including permit appeals, OSFM appeals, UST appeals, appeals of pollution control facility siting decisions, variances and adjusted standards.

"Pilot project" means an innovative environmental project that covers one or more designated facilities, designed and implemented in the form of an EMSA. (See Section 52.3 of the Act.)

"Pollution control facility" means any waste storage site, sanitary landfill, waste disposal site, waste transfer station, waste treatment facility, or waste incinerator.

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

This includes sewers, sewage treatment plants, and any other facilities owned or operated by sanitary districts organized under the Metropolitan Water Reclamation District Act. The following are not pollution control facilities: waste storage sites regulated under 40 CFR 761.42;

sites or facilities used by any person conducting a waste storage, waste treatment, waste disposal, waste transfer or waste incineration operation, or a combination thereof, for wastes generated by such person's own activities, when such wastes are stored, treated, disposed of, transferred or incinerated within the site or facility owned, controlled or operated by such person, or when such wastes are transported within or between sites or facilities owned, controlled or operated by such person;

sites or facilities at which the State is performing removal or remedial action pursuant to Section 22.2 or 55.3 of the Act;

abandoned quarries used solely for the disposal of concrete, earth materials, gravel, or aggregate debris resulting from road construction activities conducted by a unit of government or construction activities due to the construction and installation of underground pipes, lines, conduit or wires off of the premises of a public utility company which are conducted by a public utility;

sites or facilities used by any person to specifically conduct a landscape composting operation;

regional facilities as defined in the Central Midwest Interstate Low-Level Radioactive Waste Compact;

the portion of a site or facility where coal combustion wastes are stored or disposed of in accordance with subdivision (r)(2) or (r)(3) of Section 21 of the Act;

the portion of a site or facility used for the collection, storage or processing of waste tires as defined in Title XIV;

the portion of a site or facility used for treatment of petroleum contaminated materials by application onto or incorporation into the soil surface and any portion of that site or facility used for storage of petroleum contaminated materials before treatment. Only those

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

categories of petroleum listed in Section 57.9(a)(3) of the Act are exempt under this definition;

the portion of a site or facility where used oil is collected or stored prior to shipment to a recycling or energy recovery facility, provided that the used oil is generated by households or commercial establishments, and the site or facility is a recycling center or a business where oil or gasoline is sold at retail;

processing sites or facilities that receive only on-specification used oil, as defined in 35 Ill. Adm. Code 739, originating from used oil collectors for processing that is managed under 35 Ill. Adm. Code 739 to produce products for sale to off-site petroleum facilities, if these processing sites or facilities are:

> located within a home rule unit of local government with a population of at least 30,000 according to the 2000 federal census, that home rule unit of local government has been designated as an Urban Round II Empowerment Zone by the United States Department of Housing and Urban Development, and that home rule unit of local government has enacted an ordinance approving the location of the site or facility and provided funding for the site or facility; and

in compliance with all applicable zoning requirements;

the portion of a site or facility utilizing coal combustion waste for stabilization and treatment of only waste generated on that site or facility when used in connection with response actions pursuant to the federal Comprehensive Environmental Response, Compensation, and Liability Act of 1980, the federal Resource Conservation and Recovery Act of 1976, or the Illinois Environmental Protection Act or as authorized by the Agency;

the portion of a site or facility that accepts exclusively general construction or demolition debris, is located in a county with a population over 3,000,000 as of January 1, 2000 or in a county that is contiguous to such a county, and is operated and located in accordance with Section 22.38 of the Act;

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

the portion of a site or facility, located within a unit of local government that has enacted local zoning requirements, used to accept, separate, and process uncontaminated broken concrete, with or without protruding metal bars, provided that the uncontaminated broken concrete and metal bars are not speculatively accumulated, are at the site or facility no longer than one year after their acceptance, and are returned to the economic mainstream in the form of raw materials or products;

the portion of a site or facility located in a county with a population over 3,000,000 that has obtained local siting approval under Section 39.2 of the Act for a municipal waste incinerator on or before July 1, 2005 and that is used for a non-hazardous waste transfer station;

effective January 1, 2008, a site or facility that temporarily holds in transit for 10 days or less, non-putrescible solid waste in original containers, no larger in capacity than 500 gallons, provided that such waste is further transferred to a recycling, disposal, treatment, or storage facility on a non-contiguous site and provided such site or facility complies with the applicable 10-day transfer requirements of the federal Resource Conservation and Recovery Act of 1976 and United States Department of Transportation hazardous material requirements. For purposes of this Section only, "non-putrescible solid waste" means waste other than municipal garbage that does not rot or become putrid, including, but not limited to, paints, solvent, filters, and absorbents;

the portion of a site or facility located in a county with a population greater than 3,000,000 that has obtained local siting approval, under Section 39.2 of the Act, for a municipal waste incinerator on or before July 1, 2005 and that is used for wood combustion facilities for energy recovery that accept and burn only wood material, as included in a fuel specification approved by the Agency;

a transfer station used exclusively for landscape waste, including a transfer station where landscape waste is ground to reduce its volume, where the landscape waste is held no longer than 24 hours from the time it was received;

the portion of a site or facility that is used for the composting of food scrap, livestock waste, crop residue, uncontaminated wood waste, or

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

paper waste, including, but not limited to, corrugated paper or cardboard, and meets all of the following requirements:

there must not be more than a total of 30,000 cubic yards of livestock waste in raw form or in the process of being composted at the site or facility at any one time;

all food scrap, livestock waste, crop residue, uncontaminated wood waste, and paper waste must, by the end of each operating day, be processed and placed into an enclosed vessel in which air flow and temperature are controlled, or all of the following additional requirements must be met:

> the portion of the site or facility used for the composting operation must include a setback of at least 200 feet from the nearest potable water supply well;

> the portion of the site or facility used for the composting operation must be located outside the boundary of the 10year floodplain or floodproofed;

except in municipalities with more than 1,000,000 inhabitants, the portion of the site or facility used for the composting operation must be located at least one-eighth of a mile from the nearest residence, other than a residence located on the same property as the site or facility;

the portion of the site or facility used for the composing operation must be located at least one-eighth of a mile from the property line of all of the following areas:

> facilities that primarily serve to house or treat people that are immunocompromised or immunosuppressed, such as cancer or AIDS patients; people with asthma, cystic fibrosis, or

bioaerosol allergies; or children under the age of one year;

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

primary and secondary schools and adjacent areas that the schools use for recreation;

any facility for child care licensed under Section 3 of the Child Care Act of 1969; preschools; and adjacent areas that the facilities or preschools use for recreation;

by the end of each operating day, all food scrap, livestock waste, crop residue, uncontaminated wood waste, and paper waste must be processed into windrows or other piles and covered in a manner that prevents scavenging by birds and animals and that prevents other nuisances;

food scrap, livestock waste, crop residue, uncontaminated wood waste, paper waste, and compost must not be placed within 5 feet of the water table;

the site or facility must meet all of the requirements of the Wild and Scenic Rivers Act (16 USC 1271 et seq.);

the site or facility must not restrict the flow of a 100-year flood, result in washout of food scrap, livestock waste, crop residue, uncontaminated wood waste, or paper waste from a 100-year flood, or reduce the temporary water storage capacity of the 100year floodplain, unless measures are undertaken to provide alternative storage capacity, such as by providing lagoons, holding tanks, or drainage around structures at the facility;

the site or facility must not be located in any area where it may pose a threat of harm or destruction to the features for which:

> an irreplaceable historic or archaeological site has been listed under the National Historic Preservation Act (16 USC 470 et seq.) or the Illinois Historic Preservation Act [20 ILCS 3410];

a natural landmark has been designated by the National Park Service or the Illinois State Historic Preservation Office; or

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

a natural area has been designated as a Dedicated Illinois Nature Preserve under the Illinois Natural Areas Preservation Act [525 ILCS 30];

the site or facility must not be located in an area where it may jeopardize the continued existence of any designated endangered species, result in the destruction or adverse modification of the critical habitat for such species, or cause or contribute to the taking of any endangered or threatened species of plant, fish, or wildlife listed under the Endangered Species Act (16 USC 1531 et seq.) or the Illinois Endangered Species Protection Act [520 ILCS 10];

the portion of a site or facility that is located entirely within a home rule unit having a population no less than 120,000 and no more than 135,000, according to the 2000 federal census, and that meets all of the following requirements:

> the portion of the site or facility is used exclusively to perform testing of a thermochemical conversion technology using only woody biomass, collected as landscape waste within the boundaries of the home rule unit, as the hydrocarbon feedstock for the production of synthetic gas in accordance with Section 39.9 of the Act;

the portion of the site or facility is in compliance with all applicable zoning requirements; and

a complete application for a demonstration permit at the portion of the site or facility has been submitted to the Agency in accordance with Section 39.9 of the Act within one year after July 27, 2010 (the effective date of Public Act 96-1314);

the portion of a site or facility used to perform limited testing of a gasification conversion technology in accordance with Section 39.8 of the Act and for which a complete permit application has been submitted to the Agency prior to one year from April 9, 2010 (the effective date of Public Act 96-887);

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

the portion of a site or facility that it used to incinerate only pharmaceuticals from residential sources that are collected and transported by law enforcement agencies under Section 17.9A of the Act; and

until July 1, 2017, the portion of a site or facility:

that is used exclusively for the transfer of commingled landscape waste and food scrap held at the site or facility for no longer than 24 hours after their receipt;

that is located entirely within a home rule unit having a population of either not less than 100,000 and not more than 115,000 according to the 2010 federal census or not less than 5,000 and not more than 10,000 according to the 2010 federal census;

that is permitted, by the Agency, prior to January 1, 2002, for the transfer of landscape waste; and

for which a permit application is submitted to the Agency by July 1, 2014 to modify an existing permit for the transfer of landscape waste to also include, on a demonstration basis not to exceed 18 months, the transfer of commingled landscape waste and food scrap. [415 ILCS 5/3.330]

"Pollution control facility siting appeal" means an appeal of a decision made by a unit of local government filed with the Board pursuant to Section 40.1 of the Act.

"Postconsumer material" means paper, paperboard, and fibrous wastes from retail stores, office buildings, homes, and so forth, after the waste has been passed through its end usage as a consumer item, including used corrugated boxes, old newspapers, mixed waste paper, tabulating cards, and used cordage. Additionally, it includes all paper, paperboard, and other fibrous wastes that are diverted or separated from the municipal solid waste stream [415 ILCS 20/3(f)(2)(i) and (ii)]. (See also definition of "recycled paper" in this Section.)

"Prehearing conference" means a meeting held in an adjudicatory case to determine the status of the proceedings. A prehearing conference may also be a meeting held in a regulatory proceeding prior to the hearing, the purposes of which *shall be to maximize understanding of the intent and application of the*

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

proposal, if possible, and to attempt to identify and limit the issues of disagreement among participants to promote efficient use of time at hearing [415 ILCS 5/27(d)]. (See 35 Ill. Adm. Code 102.404 and 102.406.)

"Proceeding" means an action conducted before the Board pursuant to authority granted under Section 5 of the Act or as otherwise provided by law. Board proceedings are of two types: quasi-legislative (rulemaking and inquiry proceedings) and quasi-judicial (adjudicatory proceedings).

"Proponent" means any person, not including the Board or its staff, who submits a regulatory proposal to the Board for the adoption, amendment, or repeal of a regulation.

"Provisional variance" means a short term variance sought by an applicant and issued by the Agency pursuant to Section 35(b) of the Act. (See 35 III. Adm. Code 104.Subpart C.)

"Public comment" means information submitted to the Board during a pending proceeding either by oral statement made at hearing or written statement filed with the Board.

"Public remarks" mean an oral statement that is publicly made at a Board meeting and directed to the Board concerning a proceeding listed on that meeting's agenda. (See Section 101.110(d) of this Subpart.)

"PWSO Act" means the Public Water Supply Operations Act [415 ILCS 45].

"Qualitative description" means a narrative description pertaining to attributes and characteristics.

"Quantitative description" means a numerically based description pertaining to attributes and characteristics.

"RCRA variance" means a variance from a RCRA rule or a RCRA permit required pursuant to Section 21(f) of the Act.

"Record" means the official collection, as kept by the Clerk, of all documents and exhibits including pleadings, transcripts, and orders filed during the course of a proceeding.

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

"Recycled paper" means paper which contains at least 50% recovered paper material. The recovered paper material must contain at least 45% deinked stock or postconsumer material. (See also "postconsumer material" in this Section.)

"Registered agent" means a person registered with the Secretary of State for the purpose of accepting service for any entity, or a person otherwise authorized in writing as an agent for the purpose of accepting service for that entity.

"Regulatory hearing" or "proceeding" means a hearing or proceeding held pursuant to Title VII of the Act or other applicable law with respect to regulations.

"Regulatory relief mechanisms" means variances, provisional variances and adjusted standards. (See 35 Ill. Adm. Code 104.)

"Representing" means, for purposes of Part 130, *describing, depicting, containing, constituting, reflecting or recording* [415 ILCS 5/7.1].

"Requester" means, for purposes of Part 130, the person seeking from the agency the material claimed or determined to be a trade secret (see 415 ILCS 5/7.1).

"Resource Conservation and Recovery Act" or "RCRA" means the Solid Waste Disposal Act, as amended by the Resource Conservation and Recovery Act of 1976 (42 USC 6901 et seq.).

"Responsible Operator in Charge" means an individual who is designated as a Responsible Operator in Charge of a community water supply under Section 1 of the PWSO Act.

"Rulemaking" or "rulemaking proceeding" means a proceeding brought under Title VII of the Act or other applicable law for the purpose of adoption, amendment, or repeal of a regulation.

"Sanction" means a penalty or other mechanism used by the Board to provide incentives for compliance with the Board's procedural rules, Board orders or hearing officer orders. (See also Subpart H of this Part.)

"SDWA" means the federal Safe Drinking Water Act (42 USC 300f et seq.).

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

"Service" means delivery of <u>a document</u> upon a person. (See Sections 101.300(c) and 101.304 of this Part.)

"Service list" means the list of persons designated by the hearing officer or Clerk in a regulatory or adjudicatory proceeding upon whom <u>parties or participants</u> must serve motions, prefiled questions and prefiled testimony and any other documents that the <u>parties or participants</u> file with the Clerk unless the hearing officer otherwise directs. (See definition of "notice list" in this Section.) (See also 35 Ill. Adm. Code 102.422.)

"Severance" means the separation of a proceeding into two or more independent proceedings, each of which terminates in a separate, final judgment.

"Site-specific rule or regulation" means a proposed or adopted regulation, not of general applicability, that applies only to a specific facility, geographic site, or activity. (See 35 III. Adm. Code 102.208.)

"Sponsor" means the proponent of a pilot project that enters into an EMSA with the Agency.

"State enforcement proceeding" means an enforcement proceeding, other than a citizen's enforcement proceeding, that is brought pursuant to Section 31 of the Act.

"Stay" means a temporary suspension of the regular progress of a proceeding pursuant to an order of the Board or by operation of law. (See Section 101.514 of this Part.)

"Subpoena" means a command to appear at a certain time and place to give testimony upon a certain matter.

"Subpoena duces tecum" means a document that compels the production of specific documents and other items at a specified time and place.

"Summary judgment" means the disposition of an adjudicatory proceeding without hearing when the record, including pleadings, depositions and admissions on file, together with any affidavits, shows that there is no genuine issue of material fact, and that the moving party is entitled to judgment as a matter of law. (See Section 101.516 of this Part.)

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

"Third party complaint" means a pleading that a respondent files setting forth a claim against a person who is not already a party to the proceeding. (See 35 Ill. Adm. Code 103.206.)

"Trade secret" means the whole or any portion or phase of any scientific or technical information, design, process (including a manufacturing process), procedure, formula or improvement, or business plan which is secret in that it has not been published or disseminated or otherwise become a matter of general public knowledge, and which has competitive value. A trade secret is presumed to be secret when the owner thereof takes reasonable measures to prevent it from becoming available to persons other than those selected by the owner to have access thereto for limited purposes. [415 ILCS 5/3.490]

"Transcript" means the official recorded testimony from a hearing or public remarks from a Board meeting.

"USEPA" means the United States Environmental Protection Agency.

"Underground storage tank appeal" or "UST appeal" means an appeal of an Agency final decision made pursuant to Title XVI of the Act. "UST" means underground storage tank.

"Variance" means a temporary exemption from any specified regulation, requirement or order of the Board granted to a petitioner by the Board pursuant to Title IX of the Act upon presentation of adequate proof that compliance with the rule or regulation, requirement or order of the Board would impose an arbitrary or unreasonable hardship [415 ILCS 5/35(a)].

"Waiver" means the intentional relinquishing of a known right, usually with respect to a hearing before the Board or entry of a Board decision within the decision period. (See also Section 101.308 of this Part.)

"Website" means the Board's computer-based informational and filing service accessed on the Internet at http://www.ipcb.state.il.us.

(Source: Amended at 39 Ill. Reg., effective)

SUBPART C: COMPUTATION OF TIME, FILING, SERVICE OF DOCUMENTS, AND STATUTORY DECISION DEADLINES

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

Section 101.300 Computation of Time

- a) Computation of Time. Computation of any period of time prescribed in the Act, other applicable law, or this Subpart will begin with the first calendar day following the day on which the act, event or development occurs and will run until the close of business on the last day, or the next business day if the last day is a Saturday, Sunday or national or State legal holiday.
- b) <u>DateTime</u> of Filing. Documents will be considered filed with the Clerk only <u>ifwhen</u> they are filed in <u>complianceconformance</u> with the requirements found in Section 101.302 of this Subpart and any other filing requirements specified elsewhere in the Board's procedural rules (see 35 Ill.Adm. Code 101 through 130). Subpart J of this Part sets forth when electronic documents submitted to COOL will be considered filed.
 - If <u>a document is submitted to the Clerk for filingdelivered</u> in person, by messenger service, or by mail delivery service other than U.S. Mail, <u>by e-mail or facsimile pursuant to Section 101.302(d) of this Subpart, or by</u> third-party commercial carrier, the document isdocuments are considered filed <u>on the date it iswhen they are</u> received <u>byin the Office of</u> the Clerk. <u>However, a document received by the Clerk after 4:30 p.m. is considered</u> filed on the next business day. The Clerk will mark the filing date on each filed document.
 - 2) Notwithstanding subsection (b)(1) of this Section, if If the Clerk receives a document by U.S. Mail or third-party commercial carrier aftersubsequent to a filing deadline date, yet the postmark date precedes or is the same as the filing deadline date, the document will be deemed filed on:
 - <u>A)</u> <u>The the postmark date the document was provided to the U.S.</u> <u>Postal Service; or</u>
 - B) The date the document was provided to the third-party commercial carrier for delivery to the Clerk within three business days, provided all filing requirements set forth in Section 101.302 of this Subpart are met.
 - 3) For purposes of subsection (b)(2) of this Section, documentation of when the document being filed was provided to the U.S. Postal Service or the third-party commercial carrier consists of the affidavit or certificate

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

- required by Section 101.304(d)(2)(A) or (d)(4) of this Subpart and must accompany the document being filed. In addition, for delivery by a thirdparty commercial carrier, the affidavit or certificate must contain the filing party's representation that the charge for delivery to the Clerk within three business days was prepaid.Documents received in the Office of the Clerk after 4:30 p.m. will be marked as filed the following business day, provided all filing requirements set forth in Section 101.302 of this Subpart are met. The Clerk will record the appropriate filing date on all filed documents.
- 4) For purposes of Board decision deadlines, the decision period does not begin until the date <u>that is marked by the Clerk</u> on which the initial filing is date stamped by the Clerk.
- DateTime of Service. Documents will be considered served upon another party c) only if they are served in compliance with Section 101.304 of this Subpart and any other service requirements specified elsewhere in the Board's procedural rules. The date on which service of a document is considered to have been completed is determined as follows: In the case of personal service, service is deemed complete on the date personal delivery was effectuated. In the case of facsimile transmission, service is deemed complete on the date of a complete and proper transmittal. Facsimile filings are only allowed in accordance with Section 101.302(d) of this Subpart. In the case of service by e-mail, Section 101.1060(d) of this Part sets forth when service is deemed complete. E mail filings are only allowed in accordance with Section 101.302(d) of this Subpart. In the case of service by registered or certified mail, or by messenger service, service is deemed complete on the date specified on the registered or certified mail receipt or the messenger service receipt. In the case of service by U.S. Mail, service is presumed complete four days after mailing. The presumption can be rebutted by proper proof.
 - 1) Personal Service. Personal service of a document is complete on the date the document was delivered, as that date is specified in either the affidavit or certificate of service signed by the person who made personal delivery or the declaration of service signed by the process server who made personal delivery.
 - 2) Service by U.S. Mail or Third-Party Commercial Carrier with Recipient Signature. If a recipient's signature is recorded by the U.S. Postal Service or a third-party commercial carrier upon delivery of a document, service

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

by U.S. Mail or a third-party commercial carrier is complete on the date the document was delivered, as that date is specified in the delivery confirmation signed by the recipient of service.

- <u>Service by E-Mail or Facsimile.</u> Service of a document by e-mail or facsimile is complete on the date the document was successfully transmitted, as that date is specified in the affidavit or certificate of service, signed by the party to the proceeding who is serving the document. However, a document successfully e-mailed or faxed on a Saturday or Sunday, on a national or State legal holiday, or after 5:00 p.m. on a weekday is deemed served on the next business day.
- <u>4)</u> Service by U.S. Mail or Third-Party Commercial Carrier without Recipient Signature. If a recipient's signature is not recorded by the U.S. Postal Service or a third-party commercial carrier upon delivery of a document, service by U.S. Mail or a third-party commercial carrier is presumed complete four days after the date on which the document was provided to the U.S. Postal Service or the third-party commercial carrier.
 - A) The presumption applies only if an affidavit or certificate of service, signed by the party to the proceeding who is serving the document, states the following: the date, the time by when, and the place the document was provided to the U.S. Postal Service or the third-party commercial carrier; the address appearing on the envelope or package containing the document; and that proper postage or the delivery charge was prepaid.
 - B) The presumption can be rebutted by proper proof, which may include delivery tracking information from the website of the U.S. Postal Service or the website of the third-party commercial carrier.
- d) Date of Board Decision.
 - 1) For purposes of statutory decision deadline proceedings, the date of the Board decision is the date of the Board meeting where a final opinion and order of the Board was adopted by the vote of at least three Board members.
 - 2) For purposes of appeal, the date of the party's certified mail receipt of the Board decision is the date of service of the final opinion and order by the

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

Board upon the appealing party. Or, in the event of a timely filed motion for reconsideration filed pursuant to Section 101.520 of this Part, the date of the party's certified mail receipt of the Board order ruling upon the motion is the date of service by the Board upon the appealing party.

(Source: Amended at 39 Ill. Reg. _____, effective _____)

Section 101.302 Filing of Documents

- a) This Section contains the Board's general filing requirements. Additional requirements may exist for specific proceedings elsewhere in the Board's procedural rules (see 35 Ill. Adm. Code 101 through 130). The Clerk will refuse for filing any document that does not comply with the minimum requirements of this Section.
- b) All documents to be filed with the Board must provide the name and signature of the person seeking to file the document and identify the name of the person on whose behalf the document is being filed. If a paper document is submitted for filing, the original must bear the original pen and ink signature of the person seeking to file the document. Signatures for purposes of electronic filings through COOL are addressed in Section 101.1010 of this Part. All documents to be filed with the Board must be filed with the Clerk's Office. Service on a hearing officer does not constitute filing with the Board unless the document is submitted to the hearing officer during the course of a hearing.
 - 1) Documents may be filed at the following address:

Pollution Control Board, Attn: Clerk 100 West Randolph Street James R. Thompson Center, Suite 11-500 Chicago, Illinois 60601-3218

2) All documents to be filed with the Clerk must provide the name and signature of the person seeking to file the document and identify the name of the person on whose behalf the document is being filed. If a paper document is submitted for filing, the original must bear the original penand-ink signature of the person seeking to file the document. Signatures for purposes of electronic filings through COOL are addressed in Section 101.1010 of this Part.

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

- 3) Each document being filed with the Clerk (e.g., enforcement complaint, petition for review) must be accompanied by a notice of filing (see Appendix D to this Part) and documentation of service (see Section 101.304(d) of this Subpart).
- 4) The date on which a document is considered to have been filed is determined pursuant to Section 101.300(b) of this Subpart.
- 5) Service of a document upon a hearing officer does not constitute filing with the Clerk unless the document is submitted to the hearing officer during the course of a hearing.
- c) Documents may be filed <u>with the Clerk</u> by U.S. Mail or other mail delivery service, by electronic means in accordance with Subpart J of this Part, in person, or by <u>third-party commercial carrier</u>messenger.
- d) A filing by e-mail or facsimile will only be allowed with the prior approval of the Clerk of the Board or <u>the</u> hearing officer assigned to the proceeding. Any prior approval by the Clerk or hearing officer applies only to the specified filing.
- e) The initial filings listed in this subsection require filing fees and will only be considered filed when accompanied by the appropriate fee. The fee may be paid in the form of government voucher, money order, or check made payable to the Illinois Pollution Control Board, or electronically through COOL in accordance with Section 101.1040(b)(1) of this Part, but cannot be paid in cash.÷
 - 1) Petition for Site-Specific Regulation, \$75;
 - 2) Petition for Variance, \$75;
 - 3) Petition for Review of Agency Permit Decision, UST Decision, or any other appeal filed pursuant to Section 40 of the Act, \$75;
 - 4) Petition to Review Pollution Control Facility Siting Decisions, pursuant to Section 40.1 of the Act, \$75; and
 - 5) Petition for Adjusted Standard, pursuant to Section 28.1 of the Act, \$75.
- f) For each documentAll documents filed with the Clerk, the filing party must serve a copy of the document upon the other parties and, if a hearing officer has been

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

<u>assigned</u>, upon the hearing officerbe served in accordance with <u>Section 101.304</u> of this Subpart-C of this Part.

- g) All documents filed with the Board must contain the relevant proceeding caption and docket number. All documents must be submitted on or formatted to print on 8½ x 11 inch paper, except as provided in subsection (j) of this Section. Paper documents must be submitted on recycled paper as defined in Subpart B of this Part, and, if feasible, double sided. All pages in a document must be sequentially numbered. All documents created by word processing programs must be formatted as follows:
 - 1) The margins must each be a minimum one inch on the top, bottom, and both sides of the page; and
 - 2) The size of the type in the body of the text must be no less than 12 point font, and in footnotes no less than 10 point font.
- h) Unless the Board or its procedural rules provide otherwise, all documents must be filed in paper or through COOL electronically pursuant to this subsection.
 - 1) Except as provided in subsection (h)(2), (h)(3), or (h)(4) of this Section:
 - A) Any type of document may be filed in paper or through COOL.
 - B) If a document is filed in paper, the original and three copies of the document (four total) are required.
 - C) If a document is filed through COOL in accordance with Subpart J of this Part, no paper original or copy of the document is required.
 - 2) The original documents listed in this subsection (h)(2) must be filed in paper. In lieu of filing three paper copies with the original pursuant to subsection (h)(1)(B) of this Section, a compact disk of the document in text-searchable Adobe PDF may be filed with the original. The following documents must be filed in paper:
 - A) The original Agency record required by 35 Ill. Adm. Code 105.212 (permit decision or other final decision), 105.302 (CAAPP permit application), 105.410 (leaking UST decision), or 125.208

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

(recommendation on tax certification) (see 35 Ill. Adm. Code 105.116);

- B) The original OSFM record required by 35 Ill. Adm. Code 105.508 (UST Fund eligibility and deductibility) (see 35 Ill. Adm. Code 105.116);
- C) The original local siting authority record required by 35 Ill. Adm. Code 107.302 (pollution control facility siting) (see 35 Ill. Adm. Code 107.304); and
- D) An original oversized exhibit (see subsection (j) of this Section).
- 3) A document containing information claimed or determined to be a trade secret, or other non-disclosable information pursuant to 35 Ill. Adm. Code 130, is prohibited from being filed electronically and must instead be filed only in paper. The version of the document that is redacted pursuant to 35 Ill. Adm. Code 130 may be filed through COOL.
- 4) When filing a rulemaking proposal, the proponent must file three paper originals of any document that is protected by copyright law (17 USC 101 *et seq.*) and proposed pursuant to Section 5-75 of the IAPA [5 ILCS 100/5-75] to be incorporated by reference; provided, however:
 - A) One or two paper copies may be substituted for the corresponding number of required paper originals if the rulemaking proposal includes the copyright owner's written authorization for the rulemaking proponent to create the paper copy or copies.
 - B) The proponent may file no more than two authorized copies in lieu of the corresponding number of required originals.
 - C) Any copyrighted document that is proposed for incorporation by reference is prohibited from being filed electronically and must instead be filed only in paper. The remainder of the rulemaking proposal may be filed through COOL.
- i) No written discovery, including interrogatories, requests to produce, and requests for admission, or any response to written discovery, may be filed with the Clerk of the Board except upon leave or direction of the Board or hearing officer. Any

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

discovery request under these rules to any nonparty must be filed with the Clerk of the Board in accordance with subsection (h) of this Section.

- j) Oversized Exhibits. When reasonably practicable, oversized exhibits must be reduced to conform to or be formatted to print on 8½ x 11 inch paper for filing with the Clerk's Office. However, even when an oversized exhibit is so reduced or formatted, the original oversized exhibit still must be filed with the Clerk's Office. In accordance with 2 Ill. Adm. Code 2175.300, the original oversized exhibit may be returned to the person who filed it.
- k) Page Limitation. No motion, brief in support of motion, or brief may exceed 50 pages, and no amicus curiae brief may exceed 20 pages, without prior approval of the Board or hearing officer. These limits do not include appendices containing relevant material.

(Source: Amended at 39 Ill. Reg. _____, effective _____)

Section 101.304 Service of Documents

- a) Service Requirements. This Section contains the Board's general service requirements. However, the more specific Part for a proceeding type may contain additional requirements.
- b) Duty to Serve and When to Initiate Service. Parties in Board adjudicatory proceedings are responsible for service of all documents they file with the Clerk's Office. Documentation of service of initial filings must be filed with the Board upon completion of service. A party filing a document with the Clerk pursuant to Section 101.302 of this Subpart must also serve one copy of the document upon each of the other parties to the adjudicatory proceeding and, if a hearing officer has been assigned, upon the assigned hearing officer. Service of a document must be initiated concurrently with submitting the document to the Clerk for filing.
 - 1) Service of a document upon a party must be made upon a person authorized by law to receive service on behalf of the party. If a party is represented by an attorney who has filed an appearance, service upon the party is made by serving the document upon the party's attorney. If more than one attorney appears for a party, service upon one of the party's attorneys is sufficient.

POLLUTION CONTROL BOARD

- 2) Each document being served (e.g., enforcement complaint, petition for review) must be accompanied by a notice of filing (see Appendix D to this Part) and a copy of the documentation of service (see subsection (d) of this Section).
- 3) The date on which service of a document is considered to have been completed is determined pursuant to Section 101.300(c) of this Subpart.
- 4) A proceeding is subject to dismissal, and the filing party is subject to sanctions, if service is not timely initiated or completed.
- 5) Whether service of a document was proper may be challenged by the party allegedly served. To avoid waiving the right to contest personal jurisdiction, any challenge to service must be made pursuant to Section 101.400(a)(5) of this Part.
- e) <u>Methods</u>Method of Service. Service may be effectuated by U.S. Mail or other mail delivery service, in person, by messenger, or by e-mail in accordance with Subpart J, of this Part, except for service of enforcement complaints, administrative citations, and EMSA statements of deficiency, which must be made personally, by registered or certified mail, or by messenger service. Documentation of service of enforcement complaints, administrative citations, and EMSA statements of deficiency must be filed with the Board upon completion of service. A method of service specified in this subsection (c) must be used to serve a document.
 - 1) Except as provided in subsection (c)(2) of this Section, service of documents may be made by any of the following methods:
 - <u>A)</u> <u>By personal service;</u>
 - $\underline{B} \qquad \underline{By U.S. Mail;}$
 - <u>C)</u> By a third-party commercial carrier;
 - D) By e-mail in accordance with Subpart J of this Part; and
 - <u>E)</u> By facsimile, but only if the party being served has filed a notice consenting to receipt of facsimile service and not filed a notice revoking that consent.

POLLUTION CONTROL BOARD

- 2) Service of enforcement complaints, administrative citations pursuant to Section 31.1 of the Act, and EMSA statements of deficiency upon respondents must be made as follows:
 - A) By personal service;
 - B) By U.S. Mail with a recipient's signature recorded by the U.S. Postal Service upon delivery; or
 - <u>C)</u> By a third-party commercial carrier with a recipient's signature recorded by the third-party commercial carrier upon delivery.
- 3) Service of administrative citations pursuant to Section 23.1 of the PWSO Act must be made as follows:
 - A) By personal service; or
 - B) By certified mail.
- d) <u>DocumentationAffidavit or Certificate</u> of Service and When to File <u>Documentation of Service</u>. A party serving a document upon another party must also file documentation of that service. A proceeding is subject to dismissal, and the filing party ispersons are subject to sanctions, if documentation of service is not timely filed with the Clerk. in accordance with Section 101.800 of this Part, if service is not timely made. Documentation of service is the responsibility of the person filing and serving the document. An affidavit of service or certificate of service must accompany all filings. A sample form of the affidavit of service and certificate of service is available in Appendix E of this Part. The requirements for documenting service and filing that documentation are as follows:
 - 1) For personal service of a document, either an affidavit or certificate of service signed by the person who made personal delivery or a declaration of service signed by the process server who made personal delivery must accompany the document being filed with the Clerk. However, if the signed affidavit, certificate, or declaration is not available to the filing party when the document (e.g., enforcement complaint, petition for review) is submitted for filing:

POLLUTION CONTROL BOARD

- A) An affidavit or certificate of service, signed by the filing party, must accompany the document being filed with the Clerk. The affidavit or certificate of service must state that service has been initiated, but not yet completed, and the following: the date, the time by when, and the place the document was provided to the person making personal delivery; the address appearing on the envelope or package containing the document; and that the delivery charge was prepaid; and
- B) Within seven days after it becomes available to the filing party, the affidavit or certificate of service containing the signature of the person who made personal delivery or the declaration of service containing the signature of the process server must be filed with the Clerk, accompanied by a notice identifying the filed document (e.g., enforcement complaint, petition for review) to which the signed affidavit, certificate, or declaration corresponds. A copy of the signed affidavit, certificate, or declaration and the notice must be served pursuant to subsection (a) of this Section.
- 2) For service of a document by U.S. Mail or third-party commercial carrier with a recipient's signature recorded by the U.S. Postal Service or the third-party commercial carrier upon delivery, the delivery confirmation containing the recipient's signature must accompany the document being filed with the Clerk. However, if the delivery confirmation containing the recipient's signature is not available to the filing party when the document (e.g., enforcement complaint, petition for review) is submitted for filing:
 - A) An affidavit or certificate of service, signed by the filing party, must accompany the document being filed with the Clerk. The affidavit or certificate of service must state that service has been initiated, but not yet completed, and the following: the date, the time by when, and the place the document was provided to the U.S. Postal Service or the third-party commercial carrier; the address appearing on the envelope or package containing the document; and that proper postage or the delivery charge was prepaid; and
 - B) Within seven days after it becomes available to the filing party, the delivery confirmation containing the recipient's signature must be filed with the Clerk, accompanied by a notice identifying the filed

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

document (e.g., enforcement complaint, petition for review) to which the signed delivery confirmation corresponds. A copy of the delivery confirmation and the notice must be served pursuant to subsection (a) of this Section.

- 3) For service of a document by e-mail or facsimile, an affidavit or certificate of service must accompany the document being filed with the Clerk. An affidavit or certificate of e-mail service must comply with Section 101.1060 of this Part. An affidavit or certificate of facsimile service must include the date of the facsimile transmission and the time by when it took place, the telephone number to which the transmission was sent, the number of pages transmitted, and a statement that the document was served by facsimile.
- 4) For service of a document by U.S. Mail or a third-party commercial carrier without a recipient's signature recorded by the U.S. Postal Service or the third-party commercial carrier upon delivery, an affidavit or certificate of service must accompany the document being filed with the Clerk. The affidavit or certificate must state the following: the date, the time by when, and the place the document was provided to the U.S. Postal Service or the third-party commercial carrier; the address appearing on the envelope or package containing the document; and that proper postage was or the delivery charge was prepaid.
- 5) An affidavit of service must be notarized and is for use by a non-attorney. A certificate of service is for use by an attorney. Sample forms of an affidavit of service and a certificate of service are available in Appendices E and H to this Part.
- 6) <u>A certificate of service must bear an attorney's handwritten or</u> <u>typographical signature</u>. Signatures in affidavits of service, declarations of service, and delivery confirmations must be written by hand. <u>A</u> <u>handwritten signature in documentation of service filed with the Clerk</u> <u>may be a facsimile or digitized electronic signature</u>.
- e) Service of Amicus Curiae Briefs. Any person who files an amicus curiae brief with the Board in any proceeding must serve copies of that brief on all parties in accordance with this Section.

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

- f) Service of Comments of Participants in an Adjudicatory Proceeding. Participants are required to serve their comments upon the parties to the proceeding. The Board will consider the comments as time and the Act or other applicable law allow.
- g) Service on Agencies. Service must be at the addresses listed below unless a specific person has an appearance on file with the Board or has, in accordance with Section 101.1070 of this Part, consented to e-mail service.
 - 1) Service on the Illinois Environmental Protection Agency (Agency). The Agency must be served at the following address:

Division of Legal Counsel Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield IL 62794-9276

2) Service on Office of State Fire Marshal (OSFM). The OSFM must be served at the following address:

Division of Petroleum and Chemical Safety Office of the State Fire Marshal 1035 Stevenson Dr. Springfield IL 62703

3) Service on the Illinois Attorney General. The Office of the Attorney General must be served at the following address:

Division Chief of Environmental Enforcement Office of the Attorney General 100 West Randolph St., Suite 1200 Chicago IL 60601

4) Service on the Illinois Department of Natural Resources (DNR). DNR must be served at the following address:

Office of Legal Services Illinois Department of Natural Resources One Natural Resources Way

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

Springfield IL 62702-1271

- 5) Service on the Illinois Department of Transportation (IDOT). IDOT must be served at the following address: Office of Chief Counsel DOT Administration Building 2300 S. Dirksen Parkway, Room 300 Springfield IL 62764
- 6) Service on Region V of the United States Environmental Protection Agency (USEPA). USEPA Region V must be served at the following address:

USEPA, Region V 77 West Jackson Chicago IL 60604

(Source: Amended at 39 Ill. Reg., effective)

SUBPART D: PARTIES, JOINDER, AND CONSOLIDATION

Section 101.400 Appearances, Withdrawals, and Substitutions of Attorneys in Adjudicatory Proceedings

- a) Appearances. A person who is a party in a Board adjudicatory proceeding may appear as follows:
 - 1) Individuals may appear on their own behalf or through an attorney-at-law licensed and registered to practice law. (Section 1 of the Attorney Act [705 ILCS 205/1])
 - When appearing before the Board, any person other than individuals must appear through an attorney-at-law licensed and registered to practice law. (Section 1 of the Corporation Practice of Law Prohibition Act [705 ILCS 220/1] and Section 1 of the Attorney Act [705 ILCS 205/1])
 - 3) <u>An out-of-state attorney may appear as counsel and provide legal services</u> in a particular proceeding before the Board only if the attorney has permission to do so pursuant to Supreme Court Rule 707 (III. S. Ct. Rule 707). No Board order is required for an out-of-state attorney to appear and

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

no motions to appear pro hac vice may be filed with the Board. The outof-state attorney's appearance must include the following:

- <u>A)</u> <u>A representation that the out-of-state attorney is in, and will</u> <u>maintain throughout the proceeding, compliance with Illinois</u> <u>Supreme Court Rule 707; and</u>
- B) Identification of the active status Illinois attorney associated with the out-of state attorney pursuant to Supreme Court Rule 707 and the date on which the active status Illinois attorney filed an appearance in the proceeding. Attorneys who are licensed to practice in a state other than Illinois and who are not licensed and registered to practice in the State of Illinois may request to appear pro-hae vice on a particular matter on a motion filed with the Board.
- 4) Any attorney appearing in a representative capacity must file a separate written notice of appearance with the Clerk, together with documentation of service of the appearance pursuant to Section 101.304(d) of this Part and notice of filing of the appearance <u>pursuant to Section 101.304(b)(2) of this Parton all parties in the proceeding</u>. Law firms, the Agency, and the Attorney General's Office when appearing before the Board must designate a lead attorney for purposes of phone and mail contact pertaining to the proceeding. Absent a separate written notice, the Board will designate the attorney whose signature appears first on the <u>party's first filing</u>eomplaint as the lead attorney.
- 5) Any person <u>seekingappearing before the Board may appear in a special</u> <u>limited capacity to contest personal jurisdiction must do so by filing a</u> <u>motion with the Board in accordance with Section 2-301 of the Code of</u> <u>Civil Procedure [735 ILCS 5/2-301]</u>.
- b) Withdrawals. An attorney who has appeared in a representative capacity and who wishes to withdraw from that representation must file a notice of withdrawal with the Clerk, together with documentation of service and notice of filing on all parties or their representatives.
- c) Substitution. Any attorney who substitutes for an attorney of record must file a written appearance pursuant to subsection (a) of this Section. That appearance must identify the attorney for whom the substitution is made. However, no

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

attorney will be considered withdrawn from a proceeding until a formal withdrawal is filed in accordance with subsection (b) of this Section.

d) Any person may appear on behalf of himself or others in a rulemaking proceeding in accordance with 35 Ill. Adm. Code 102.100(b).

(Source: Amended at 39 Ill. Reg. _____, effective _____)

SUBPART J: ELECTRONIC FILING AND E-MAIL SERVICE

Section 101.1060 E-Mail Service

- a) Except as provided in subsections (b) and (c) of this Section, a person required to serve a document may serve the document by e-mail, in lieu of serving a paper document, if the recipient has consented to e-mail service in the proceeding and has not revoked the consent. (See Section 101.1070 of this Subpart.) To serve a document by e-mail, it is not necessary to electronically file the document or to obtain a State of Illinois digital signature certificate.
- b) Service of enforcement complaints, administrative citations <u>under to Section 31.1</u> of the Act, and EMSA statements of deficiency on a respondent must be made personally, by <u>U.S. Mail with a recipient's signature recordedregistered or</u> certified mail, or by a third-party commercial carrier with a recipient's signature recordedmessenger service. (See Section 101.304(c)(2) of this Part.)
- c) Service of administrative citations under Section 23.1 of the PWSO Act must be made personally or by certified mail.
- de) A person required to serve a document on the hearing officer may serve the hearing officer by sending the document to the hearing officer's e-mail address in lieu of serving a paper document.
- d) When a document is served by e-mail, service is considered complete on the date of successful e-mail transmission, except that a document successfully e-mailed on a Saturday or Sunday, on a national or State legal holiday, or after 5:00 p.m. on a weekday is deemed served the next business day.
- e) When a document is served by e-mail, documentation of service must be filed with the Clerk and served on all persons entitled to service in that proceeding. A sample form of affidavit or certificate of e-mail service is available in Appendix

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

H to this Part. An affidavit or certificate of e-mail service must be filed with the document in question and include the following:

- 1) The e-mail address of the recipient and the person authorizing the filing;
- 2) The number of pages in the e-mail transmission;
- 3) A statement that the document was served by e-mail; and
- 4) The date and time of the e-mail transmission <u>and the time by when it took</u> <u>place</u>.
- f) If any computer malfunction precludes the e-mail service of a document, the person authorizing the filing must promptly serve the document in paper pursuant to Section 101.304(c) of this Part.
- g) Except for final orders of the Board, which the Clerk's Office serves in paper by certified mail, the Clerk's Office may serve Board orders and hearing officer orders by e-mail, in lieu of serving paper documents, if the recipient has consented to e-mail service in the proceeding and has not revoked the consent. (See Section 101.1070 of this Subpart.) The Clerk will record the date and time of e-mail service, consistent with subsection (e) of this Section.

(Source: Amended at 39 Ill. Reg. _____, effective _____)

Section 101.APPENDIX A Captions

Section 101.ILLUSTRATION I Administrative Citation <u>Pursuant to Section 31.1 of the</u> <u>Act</u>

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

|) | |
|---|---------------------------|
|) | |
|) | |
|) | |
|) | AC xx-xxx |
|) | IEPA or County Number |
|) | (Administrative Citation) |
| |))))) |

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

RECYCLING, INC.,) Respondent.)

(Source: Amended at 39 Ill. Reg. _____, effective _____)

<u>Section 101.ILLUSTRATION J</u> Administrative Citation Pursuant to Section 23.1 of the <u>PWSO Act</u>

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

| ILLINOIS ENVIRONMENTAL PROTECTION AGENCY, | <u>)</u> |
|--|---|
| Complainant, | |
| V. | <u>)</u> <u>) AC xx-xxx</u>) IEBA Number |
| JOHN SMITH, |) IEPA Number (Administrative Citation) |
| Respondent. | <u>)</u> |

(Source: Added at 39 Ill. Reg. _____, effective _____)

Section 101.ILLUSTRATION <u>K</u>J General Rulemaking

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

| IN THE MATTER OF: |) | |
|---------------------------|---|----------------|
| |) | |
| REVISION OF THE FLUORIDE |) | Rxx-xxx |
| DRINKING WATER STANDARD: |) | (Rulemaking-X) |
| PROPOSED AMENDMENTS TO |) | |
| 35 Ill. Adm. Code XXX.XXX |) | |

(Source: Renumbered from 100 Illustration J at 39 Ill. Reg. _____, effective

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

Section 101.ILLUSTRATION <u>LK</u> Site-specific Rulemaking

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

| IN THE MATTER OF: |) | |
|-------------------------------|-----|------------------------------|
| |) | |
| PROPOSED SITE SPECIFIC WATER |) | Rxx-xxx |
| POLLUTION REGULATIONS |) | (Site-Specific Rulemaking-X) |
| APPLICABLE TO XYZ |) | |
| UTILITIES COMPANY OF ILLINOIS |) | |
| DISCHARGE TO XYZ CREEK: |) | |
| 35 III Adm Code |) j | |

BOARD NOTE: The Board notes that all docket numbers consist of letter(s) followed by two numbers. The first two digit number is the fiscal year the matter was filed. Then the second number is the sequential number for that type of filing the Board has received that year. Persons making filings are not responsible for the Board docket number on the original filing. The Clerk of the Board will assign the appropriate docket number when the matter is filed. All filings in a matter that has been assigned a docket number should contain a docket number located as indicated on the examples above. The Board will also be designating its opinion and orders with the type of case and media involved in the matter. Where the above examples have the type of case proceeded by "X" the Board will, for example if the case is dealing with a variance from certain water regulations, put the media, water, after variance to become "Variance-Water". Again, persons making filings need not place this on original filings. However, all filings in a matter that has been assigned the media should indicate that media in the location as in the above examples. Where there are specific procedural rules developed for specific types of cases, as in a "UST Appeal", persons making filings should follow those examples.

(Source: Renumbered from 100 Illustration K at 39 Ill. Reg. _____, effective

Section 101.APPENDIX E Affidavit or Certificate of Service

Section 101.ILLUSTRATION A Service by Non-Attorney

AFFIDAVIT OF SERVICE

I, the undersigned, on oath [or affirmation] state that I have served on the date of ______, the attached [describe document served], upon the following persons by [describe method of service, e.g., depositing the document in a U.S. Postal Service mailbox or delivering the document to a

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

third-party commercial carrier], by the time of _____, with proper postage or delivery charges prepaidupon the following persons:

[list persons served and the respective addresses at which they were served]

[signature]

Notary Seal

SUBSCRIBED AND SWORN TO BEFORE ME this ____ day of _____, 20___.

Notary Public

(Source: Amended at 39 Ill. Reg. _____, effective _____)

Section 101.ILLUSTRATION B Service by Attorney

CERTIFICATE OF SERVICE

I, the undersigned, certify that I have served <u>on the date of</u>______the attached [describe document served], <u>upon the following persons</u> by [describe method of service, <u>e.g.</u>, <u>depositing the document in a U.S. Postal Service mailbox or delivering the document to a third-party commercial carrier]</u>, by the time of ______, with proper postage or delivery charges prepaidupon the following persons:

[list persons served and the respective addresses at which they were served]

[signature]

[date]

(Source: Amended at 39 Ill. Reg. _____, effective _____)

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

- 1) <u>Heading of the Part</u>: Enforcement
- 2) <u>Code Citation</u>: 35 Ill. Adm. Code 103
- 3) <u>Section Numbers</u>: <u>Proposed Action</u>: 103.204 Amendment 103.206 Amendment 103.404 Amendment
- 4) <u>Statutory Authority</u>: Implementing and authorized by Sections 10 and 27 of the Illinois Environmental Protection Act [415 ILCS 5/10 and 27].
- 5) <u>A Complete Description of the Subjects and Issues Involved:</u> The proposal will amend the Board's procedural rules for accepted methods of service in an enforcement proceeding.
- 6) <u>Published studies or reports, and sources of underlying data, used to compose this</u> <u>rulemaking:</u> The amendments are consistent with amendments proposed to the Board's general rules [35 Ill. Adm. Code 101].
- 7) <u>Will these proposed amendments replace an emergency rule currently in effect?</u> No
- 8) <u>Does this rulemaking contain an automatic repeal date</u>? No
- 9) Do these proposed amendments contain incorporations by reference? No
- 10) Are there any other proposed amendments pending on this Part? No
- 11) <u>Statement of Statewide Policy Objectives</u>: This proposed rulemaking does not create or enlarge a State mandate, as defined in Section 3(b) of the State Mandates Act. [30 ILCS 805/3(b)].
- 12) <u>Time, Place, and Manner in which interested persons may comment on this proposed</u> <u>rulemaking</u>: The Board will accept written public comments on this proposal for a period of forty-five (45) days after the date of publication in the Illinois Register. Public comments must be filed with the Clerk of the Board. Public comments should reference Docket R15-20 and be addressed to:

RECEIVED

FEB 2 3 2015

SOS-CODE DIV.

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

Clerk's Office Illinois Pollution Control Board JRTC 100 W. Randolph St., Suite 11-500 Chicago, IL 60601

Public comments may also be filed electronically through the Clerk's Office On-Line (COOL) on the Board's website at www.ipcb.state.il.us.

Interested persons may request copies of the Board's opinion and order in R15-20 by calling the Clerk's office at 312-814-3620, or may download copies from the Board's Web site at www.ipcb.state.il.us.

For more information, contact hearing officer Daniel Robertson at 312/814-6931 or by email at Daniel.Robertson@illinois.gov.

- 13) <u>Initial Regulatory Flexibility Analysis</u>:
 - A) <u>Types of small businesses, small municipalities and not for profit corporations</u> <u>affected:</u> Any small business, small municipality, or not for profit corporation that practices before the Board in an enforcement proceeding.
 - B) <u>Reporting, bookkeeping or other procedures required for compliance:</u> None
 - C) <u>Types of Professional skills necessary for compliance</u>: None
- 14) <u>Regulatory Agenda on which this rulemaking was summarized:</u> This rulemaking was not included on a regulatory agenda.

The full text of the Proposed Amendments begins on the next page:

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE A: GENERAL PROVISIONS CHAPTER I: POLLUTION CONTROL BOARD

PART 103 ENFORCEMENT

SUBPART A: GENERAL PROVISIONS

Section

- 103.100 Applicability
- 103.102 Severability
- 103.104 Definitions
- 103.106 General

SUBPART B: COMPLAINT, REQUEST FOR INFORMAL AGENCY INVESTIGATION, SERVICE, AND AUTHORIZATION OF HEARING

Section

103.200 Who May File

103.202 Parties

- 103.204 Notice, Complaint, and Answer
- 103.206 Adding Parties; Filing Counter-, Cross-, or Third-Party Complaints; Filing New or Modified Claims
- 103.208 Request for Informal Agency Investigation
- 103.210 Notice of Complaint
- 103.212 Hearing on Complaint

SUBPART C: SETTLEMENT PROCEDURE

Section

- 103.300 Request for Relief from Hearing Requirement in State Enforcement Proceeding
- 103.301 Request for Relief from Hearing Requirement in Citizen's Enforcement Proceeding
- 103.302 Contents of Proposed Stipulation and Settlement Agreement
- 103.304 Hearing on Proposed Stipulation and Settlement Agreement
- 103.306 Board Order on Proposed Stipulation and Settlement Agreement

SUBPART D: PROCEEDINGS INVOLVING RCRA PERMITS

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

Section

- 103.400 Purpose, Scope, and Applicability
- 103.402 Interim Order
- 103.404 Joinder of the Agency
- 103.406 Draft Permit or Statement
- 103.408 Stipulated Draft Remedy
- 103.410 Contents of Public Notice
- 103.412 Public Comment
- 103.414 Hearing
- 103.416 Contents of Board Order

SUBPART E: IMPOSITION OF PENALTIES

Section

- 103.500 Default
- 103.502 Civil Penalties
- 103.504 Civil Penalties Method of Payment

SUBPART F: ENFORCING BOARD ORDERS

Section

103.600 Civil Action

103.APPENDIX A Comparison of Former and Current Rules (Repealed)

AUTHORITY: Implementing Sections 5, 7.2, 13(c), 13.3, 17.5, 22.4(a), 22.4(d), 22.7(d), 27, 28, 28.2, 29, 30, 31, 41, and 42 of the Environmental Protection Act (Act) [415 ILCS 5/5, 7.2, 13(c), 13.3, 17.5, 22.4(a), 22.4(d), 22.7(d), 27, 28, 28.2, 29, 30, 31, 41, and 42] and authorized by Sections 26 and 27 of the Act [415 ILCS 5/26 and 27].

SOURCE: Originally adopted as Chapter 1: Procedural Rules, Part III, Enforcement
Proceedings, in R70-4, at 1 PCB 43, October 8, 1970; amended in R80-2, at 39 PCB 456, at 4 Ill.
Reg. 39, p. 285, effective September 12, 1980; amended in R80-18, at 44 PCB 125, at 5 Ill. Reg.
14146, effective December 3, 1981; codified at 6 Ill. Reg. 8357; amended in R84-10 at 9 Ill.
Reg. 1383, effective January 16, 1985; old Part repealed, new Part adopted in R00-20 at 25 Ill.
Reg. 425, effective January 1, 2001; amended in R04-24 at 29 Ill. Reg. 8793, effective June 8, 2005; amended in R14-21 at 39 Ill. Reg. 2349, effective January 27, 2015; amended in R15-20 at Ill. Reg.

SUBPART B: COMPLAINT, REQUEST FOR INFORMAL AGENCY INVESTIGATION, SERVICE, AND AUTHORIZATION OF HEARING

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

Section 103.204 Notice, Complaint, and Answer

- a) An enforcement proceeding will be commenced by the service of a notice and complaint by <u>U.S. Mail with a recipient's signature recordedregistered or certified mail, a third-party commercial carrier with a recipient's signature recordedmessenger service, or personal service upon all respondents and the filing of the notice and complaint with the Clerk. (See 35 Ill. Adm. Code 101.300(b) and (c), 101.302(h) and 101.304(c)(2)).
 </u>
- b) The notice must be directed to the respondents notifying them of the filing of the accompanying complaint and that they may be required to attend a hearing at a date set by the Board.
- c) The complaint must be captioned in accordance with 35 Ill. Adm. Code 101.Appendix A, Illustration A and contain:
 - 1) A reference to the provision of the Act and regulations that the respondents are alleged to be violating;
 - 2) The dates, location, events, nature, extent, duration, and strength of discharges or emissions and consequences alleged to constitute violations of the Act and regulations. The complaint must advise respondents of the extent and nature of the alleged violations to reasonably allow preparation of a defense; and
 - 3) A concise statement of the relief that the complainant seeks.
- d) Except as provided in subsection (e) of this Section, the respondent may file an answer within 60 days after receipt of the complaint if respondent wants to deny any allegations in the complaint. All material allegations of the complaint will be taken as admitted if no answer is filed or if not specifically denied by the answer, unless respondent asserts a lack of knowledge sufficient to form a belief. Any facts constituting an affirmative defense must be plainly set forth before hearing in the answer or in a supplemental answer, unless the affirmative defense could not have been known before hearing.
- e) If the respondent timely files a motion under Section 103.212(b) or 35 Ill. Adm. Code 101.506, the 60-day period to file an answer described in subsection (d) of this Section will be stayed. The stay will begin when the motion is filed and end when the Board disposes of the motion.

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

f) Any party serving a complaint upon another party must include the following language in the notice: "Failure to file an answer to this complaint within 60 days may have severe consequences. Failure to answer will mean that all allegations in the complaint will be taken as if admitted for purposes of this proceeding. If you have any questions about this procedure, you should contact the hearing officer assigned to this proceeding, the Clerk's Office or an attorney."

(Source: Amended at 39 Ill. Reg. _____, effective _____)

Section 103.206 Adding Parties; Filing Counter-, Cross-, or Third-Party Complaints; Filing New or Modified Claims

- a) The Board, on its own motion or the motion of a respondent, may order a person to be added as a respondent if a complete determination of a controversy cannot be had without the presence of the person who is not already a party to the proceeding.
- b) If the Board orders a person to be added as a respondent pursuant to subsection
 (a) of this Section, the Board will grant the complainant leave to file an amended complaint that sets forth a claim against the added respondent. The amended complaint must meet the requirements of Section 103.204 of this Subpart.
- c) Misjoinder and nonjoinder of parties with respect to enforcement proceedings are governed by 35 Ill. Adm. Code 101.403(b).
- d) If a party wishes to file a counter-complaint, cross-complaint, or third-party complaint, the party must move the Board for leave to file the pleading. If a party wishes to file an amendment to a complaint, counter-complaint, cross-complaint, or third-party complaint that sets forth a new or modified claim against another person, the party who wishes to file the pleading must move the Board for leave to file the pleading.
- e) The pleading sought to be filed pursuant to subsection (d) of this Section must:
 - 1) Set forth a claim that arises out of the occurrence or occurrences that are the subject of the proceeding; and
 - 2) Meet the requirements of Section 103.204 of this Subpart, including the requirement to serve the pleading by <u>U.S. Mail with a recipient's signature</u>

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

<u>recorded</u>registered or certified mail, <u>a third-party commercial carrier with</u> <u>a recipient's signature recorded</u>messenger service, or personal service upon the respondent, counter-respondent, cross-respondent, or third-party respondent.

(Source: Amended at 39 Ill. Reg., effective)

SUBPART D: PROCEEDINGS INVOLVING RCRA PERMITS

Section 103.404 Joinder of the Agency

If the Board directs that the Agency be joined, the Clerk will send, by messenger or by certified mail addressed to the Agency, a copy of the Board Order requiring joinder. The mailing will constitute service of process upon the Agency.

(Source: Amended at 39 Ill. Reg. _____, effective _____)

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENT

- 1) <u>Heading of the Part</u>: Proceedings Pursuant to Specific Rules or Statutory Provisions
- 2) <u>Code Citation</u>: 35 Ill. Adm. Code 106
- 3) <u>Section Numbers</u>: <u>Proposed Action</u>: 106.708 Amendment
- 4) <u>Statutory Authority</u>: Implementing and authorized by Sections 10 and 27 of the Illinois Environmental Protection Act [415 ILCS 5/10 and 27].
- 5) <u>A Complete Description of the Subjects and Issues Involved:</u> The proposal will amend the Board's procedural rules for accepted methods of service. Specifically, the proposal amends the accepted methods of service for the Illinois Environmental Protection Agency to serve a notice of filing and statement of deficiency when attempting to terminate an Environmental Management System Agreement.
- 6) <u>Published studies or reports, and sources of underlying data, used to compose this</u> <u>rulemaking:</u> The amendments are consistent with amendments proposed to the Board's general rules [35 III. Adm. Code 101].
- 7) Will these proposed amendments replace an emergency rule currently in effect? No
- 8) <u>Does this rulemaking contain an automatic repeal date?</u> No
- 9) Do these proposed amendments contain incorporations by reference? No
- 10) Are there any other proposed amendments pending on this Part? No
- <u>Statement of Statewide Policy Objectives</u>: This proposed rulemaking does not create or enlarge a State mandate, as defined in Section 3(b) of the State Mandates Act. [30 ILCS 805/3(b)].
- 12) <u>Time, Place, and Manner in which interested persons may comment on this proposed</u> <u>rulemaking</u>: The Board will accept written public comments on this proposal for a period of forty-five (45) days after the date of publication in the Illinois Register. Public comments must be filed with the Clerk of the Board. Public comments should reference Docket R15-20 and be addressed to:

RECEIVED

FEB 2 3 2015

SOS-CODE DIV.

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENT

Clerk's Office Illinois Pollution Control Board JRTC 100 W. Randolph St., Suite 11-500 Chicago, IL 60601

Public comments may also be filed electronically through the Clerk's Office On-Line (COOL) on the Board's website at www.ipcb.state.il.us.

Interested persons may request copies of the Board's opinion and order in R15-20 by calling the Clerk's office at 312-814-3620, or may download copies from the Board's Web site at www.ipcb.state.il.us.

For more information, contact hearing officer Daniel Robertson at 312/814-6931 or by email at Daniel.Robertson@illinois.gov.

- 13) Initial Regulatory Flexibility Analysis:
 - A) <u>Types of small businesses, small municipalities and not for profit corporations</u> <u>affected:</u> None
 - B) <u>Reporting, bookkeeping or other procedures required for compliance</u>: None
 - C) <u>Types of Professional skills necessary for compliance</u>: None
- 14) <u>Regulatory Agenda on which this rulemaking was summarized:</u> This rulemaking was not included on a regulatory agenda.

The full text of the Proposed Amendments begins on the next page:

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENT

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE A: GENERAL PROVISIONS CHAPTER I: POLLUTION CONTROL BOARD

PART 106 PROCEEDINGS PURSUANT TO SPECIFIC RULES OR STATUTORY PROVISIONS

SUBPART A: GENERAL PROVISIONS

Section

| 106.100 | Applicability |
|---------|---------------|
| 106.102 | Severability |
| 106.104 | Definitions |

SUBPART B: HEATED EFFLUENT, ARTIFICIAL COOLING LAKE, AND SULFUR DIOXIDE DEMONSTRATIONS

Section

- 106.200 General
- 106.202 Petition Requirements
- 106.204 Additional Petition Requirements in Sulfur Dioxide Demonstrations
- 106.206 Notice
- 106.208 Recommendation and Response
- 106.210 Burden of Proof

SUBPART C: WATER WELL SETBACK EXCEPTION PROCEDURES

Section

- 106.300 General
- 106.302 Initiation of Proceeding
- 106.304 Petition Content Requirements
- 106.306 Response and Reply
- 106.308 Hearing
- 106.310 Burden of Proof

SUBPART D: REVOCATION AND REOPENING OF CLEAN AIR ACT PERMIT PROGRAM (CAAPP) PERMITS

| Section | - |
|---------|---------|
| 106.400 | General |

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENT

- 106.402 Definitions
- 106.404 Initiation of Proceedings
- 106.406 Petition Content Requirements
- 106.408 Response and Reply
- 106.410 Hearing
- 106.412 Burden of Proof
- 106.414 Opinion and Order
- 106.416 USEPA Review of Proposed Determination

SUBPART E: MAXIMUM ACHIEVABLE CONTROL TECHNOLOGY DETERMINATIONS

Section

- 106.500 General
- 106.502 Definitions
- 106.504 Initiation of Proceedings
- 106.506 Petition Content Requirements
- 106.508 Response and Reply
- 106.510 Hearing
- 106.512 Burden of Proof
- 106.514 Board Action

SUBPART F: CULPABILITY DETERMINATIONS FOR PARTICULATE MATTER LESS THAN OR EQUAL TO 10 MICRONS (PM-10)

Section

- 106.600 General
- 106.602 Initiation of Proceedings
- 106.604 Petition Content Requirements
- 106.606 Response and Reply
- 106.608 Hearing
- 106.610 Burden of Proof

SUBPART G: INVOLUNTARY TERMINATION OF ENVIRONMENTAL MANAGEMENT SYSTEM AGREEMENTS (EMSAs)

| \sim | |
|--------|---------|
| Ś. | ection |
| 17 | CULIOIT |
| | |

- 106.702 Applicability
- 106.704 Termination Under Section 52.3-4(b) or (b-5) of the Act

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENT

- 106.706 Who May Initiate, Parties
- 106.707 Notice, Statement of Deficiency, Answer
- 106.708 Service
- 106.710 Notice of Hearing
- 106.712 Deficient Performance
- 106.714 Board Decision
- 106.716 Burden of Proof
- 106.718 Motions, Responses
- 106.720 Intervention
- 106.722 Continuances
- 106.724 Discovery, Admissions
- 106.726 Subpoenas
- 106.728 Settlement Procedure
- 106.730 Authority of Hearing Officer, Board Members, and Board Assistants
- 106.732 Order and Conduct of Hearing
- 106.734 Evidentiary Matters
- 106.736 Post-Hearing Procedures
- 106.738 Motion After Entry of Final Order
- 106.740 Relief from Final Orders

SUBPART H: AUTHORIZATIONS UNDER THE REGULATION OF PHOSPHORUS IN DETERGENTS ACT

Section

- 106.800 General
- 106.802 Definitions
- 106.804 Initiation of Proceeding
- 106.806 Petition Content Requirements
- 106.808 Response and Reply
- 106.810 Hearing
- 106.812 Burden of Proof

SUBPART I: AUTHORIZATIONS FOR CERTAIN LANDSCAPE WASTE AND COMPOST APPLICATIONS AND ON-FARM COMPOSTING FACILITIES

Section

- 106.900 General
- 106.902 Initiation of Proceeding
- 106.904 Petition Content Requirements
- 106.906 Petition Notice Requirements

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENT

- 106.908 Proof of Petition Notice Requirements
- 106.910 Response and Reply
- 106.912 Hearing
- 106.914 Burden of Proof

SUBPART J: TEMPORARY LANDFILL BAN WAIVERS UNDER THE ELECTRONIC PRODUCTS RECYCLING AND REUSE ACT

Section

- 106.1000 General (Repealed)
- 106.1002 Definitions (Repealed)
- 106.1004 Initiation of Proceeding (Repealed)
- 106.1006 Petition Content Requirements (Repealed)
- 106.1008 Response and Reply (Repealed)
- 106.1010 Burden of Proof (Repealed)
- 106.1012 Board Decision (Repealed)

SUBPART K: ALTERNATIVE THERMAL EFFLUENT LIMITATIONS PURSUANT TO SECTION 316(a) OF THE CLEAN WATER ACT AND 35 ILL. ADM. CODE 304.141(c)

Section

- 106.1100 Purpose
- 106.1105 General
- 106.1110 Definitions
- 106.1115 Early Screening
- 106.1120 Detailed Plan of Study
- 106.1125 Initiation of Proceeding
- 106.1130 Contents of Petition
- 106.1135 Petition Notice Requirements
- 106.1140 Proof of Petition Notice Requirements
- 106.1145 Recommendation and Response
- 106.1150 Request for Public Hearing
- 106.1155 Notice and Conduct of Hearing
- 106.1160 Burden of Proof
- 106.1165 Evidentiary Matters
- 106.1170 Opinion and Order
- 106.1175 Post-Hearing Procedures
- 106.1180 Renewal of Alternative Thermal Effluent Limitations

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENT

106.APPENDIX A Comparison of Former and Current Rules (Repealed)

AUTHORITY: Implementing and authorized by Sections 5, 14.2(c), 21(q), 22.4, 26, 27, 28, 28.1, 28.5, 35, 36, 37, 38, 39.5 and 52.3 of the Environmental Protection Act (the Act) [415 ILCS 5/5, 14.2(c), 21(q), 21.622.4, 26, 27, 28, 28.1, 28.5, 35, 36, 37, 38, 39.5 and 52.3], and Section 5 of the Regulation of Phosphorus in Detergents Act [415 ILCS 92/5].

SOURCE: Filed with Secretary of State January 1, 1978; amended at 4 III. Reg. 2, p. 186, effective December 27, 1979; codified at 6 III. Reg. 8357; amended in R85-22 at 10 III. Reg. 992, effective February 2, 1986; amended in R86-46 at 11 III. Reg. 13457, effective August 4, 1987; amended in R82-1 at 12 III. Reg. 12484, effective July 13, 1988; amended in R88-10 at 12 III. Reg. 12817, effective July 21, 1988; amended in R88-5(A) at 13 III. Reg. 12094, effective July 10, 1989; amended in R88-5(B) at 14 III. Reg. 9442, effective June 5, 1990; amended in R93-24 at 18 III. Reg. 4230, effective March 8, 1994; amended in R93-30 at 18 III. Reg. 11579, effective July 11, 1994; amended in R99-9 at 23 III. Reg. 2697, effective February 16, 1999; old Part repealed, new Part adopted in R00-20 at 25 III. Reg. 550, effective January 1, 2001; amended in R04-24 at 29 III. Reg. 8817, effective June 8, 2005; amended in R10-19 at 34 III. Reg. 11486, effective July 23, 2010; amended in R12-21 at 36 III. Reg. 9236, effective June 7, 2012; amended in R12-11 at 36 III. Reg. 16581, effective November 5, 2012; amended in R13-20 at 38 III. Reg. 6086, effective February 26, 2014; amended in R14-21 at 39 III. Reg. 2375, effective January 27, 2015; amended in R15-20 at 39 III. Reg. , effective

SUBPART G: INVOLUNTARY TERMINATION OF ENVIRONMENTAL MANAGEMENT SYSTEM AGREEMENTS (EMSAs)

Section 106.708 Service

The Agency must serve a copy of the notice of filing and statement of deficiency personally, by U.S. Mail with a recipient's signature recorded registered or certified mail, or by a third-party commercial carrier with a recipient's signature recorded messenger service. (See 35 III. Adm. Code 101.300(c) and 101.304(c)(2).)

(Source: Amended at 39 Ill. Reg. _____, effective _____)

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

- 1) <u>Heading of the Part</u>: Administrative Citations
- 2) <u>Code Citation</u>: 35 Ill. Adm. Code 108
- 3) Section Numbers: **Proposed Action:** 108.100 Amendment 108.200 Amendment 108.202 Amendment 108.204 Amendment 108.206 Amendment 108.300 Amendment 108.402 Amendment 108.500 Amendment
- 4) <u>Statutory Authority</u>: Implementing and authorized by Sections 10 and 27 of the Illinois Environmental Protection Act [415 ILCS 5/10 and 27].
- 5) <u>A Complete Description of the Subjects and Issues Involved:</u> The proposal will amend the Board's procedural rules for administrative citations filed pursuant to Section 23.1 of the Public Water Supply Operations Act [415 ILCS 45/23.1].
- 6) <u>Published studies or reports, and sources of underlying data, used to compose this</u> <u>rulemaking:</u> Public Act 98-0856 (eff. Aug. 4, 2014).
- 7) <u>Will these proposed amendments replace an emergency rule currently in effect</u>? No
- 8) <u>Does this rulemaking contain an automatic repeal date</u>? No
- 9) Do these proposed amendments contain incorporations by reference? No
- 10) Are there any other proposed amendments pending on this Part? No
- Statement of Statewide Policy Objectives: This proposed rulemaking does not create or enlarge a State mandate, as defined in Section 3(b) of the State Mandates Act. [30 ILCS 805/3(b)].
- 12) <u>Time, Place, and Manner in which interested persons may comment on this proposed</u> <u>rulemaking</u>: The Board will accept written public comments on this proposal for a period of forty-five (45) days after the date of publication in the Illinois Register. Public comments must be filed with the Clerk of the Board. Public comments should reference

RECEIVED

FEB 2 3 2015

SOS-CODE DIV.

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

Docket R15-20 and be addressed to:

Clerk's Office Illinois Pollution Control Board JRTC 100 W. Randolph St., Suite 11-500 Chicago, IL 60601

Public comments may also be filed electronically through the Clerk's Office On-Line (COOL) on the Board's website at www.ipcb.state.il.us.

Interested persons may request copies of the Board's opinion and order in R15-20 by calling the Clerk's office at 312-814-3620, or may download copies from the Board's Web site at www.ipcb.state.il.us.

For more information, contact hearing officer Daniel Robertson at 312/814-6931 or by email at Daniel.Robertson@illinois.gov.

- 13) Initial Regulatory Flexibility Analysis:
 - A) <u>Types of small businesses, small municipalities and not for profit corporations</u> <u>affected:</u> The rulemaking affects every community water supply in Illinois.
 - B) <u>Reporting, bookkeeping or other procedures required for compliance:</u> Each individual who is a responsible operator in charge of a community water supply is required to submit consumer confidence reports, monthly operating reports, and drinking water compliance monitoring results, such as corrosion control reports and monitoring results.
 - C) <u>Types of Professional skills necessary for compliance:</u> None
- 14) <u>Regulatory Agenda on which this rulemaking was summarized:</u> This rulemaking was not included on a regulatory agenda.

The full text of the Proposed Amendments begins on the next page:

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE A: GENERAL PROVISIONS CHAPTER I: POLLUTION CONTROL BOARD

PART 108 ADMINISTRATIVE CITATIONS

SUBPART A: GENERAL PROVISIONS

Section

- 108.100 Applicability
- 108.102 Severability
- 108.104 Definitions

SUBPART B: ISSUANCE OF THE CITATION AND PETITION TO CONTEST

Section

- 108.200 Administrative Citation Issuance
- 108.202 Service of Citation/Filing of Citation with the Board
- 108.204Filing Requirements for Petition to Contest
- 108.206 Petition Contents
- 108.208 AC Recipient's Voluntary Withdrawal

SUBPART C: HEARINGS

Section

108.300 Authorization of Hearing

SUBPART D: BOARD DECISIONS

- Section
- 108.400 Burden of Proof
- 108.402 Dismissal
- 108.404 Default
- 108.406 Non-Contested Citations

SUBPART E: ASSESSMENT OF PENALTIES AND COSTS

Section

- 108.500 Penalties and Costs
- 108.502 Claimed Costs of Agency or Delegated Unit
- 108.504 Board Costs

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

108.506 Response to Claimed Costs and Reply

AUTHORITY: Authorized by Sections 26 and 27 of the Environmental Protection Act (Act) [415 ILCS 5/26 and 27] and implementing Sections 21(o), 21(p), 22.51, 22.51a, 31.1, and 42(b)(4), 42(b)(4-5), and 55(k) of the Act [415 ILCS 5/21(o), 21(p), 22.51, 22.51a, 31.1, and 42(b)(4), 42(b)(4-5), and 55(k)] and Sections 1.1(b)(3) and 23.1 of the Public Water Supply Operations Act [415 ILCS 45/1.1(b)(3) and 23.1].

SOURCE: Adopted in R00-20 at 25 Ill. Reg. 397, effective January 1, 2001; amended in R04-24 at 29 Ill. Reg. 8833, effective June 8, 2005; amended in R14-21 at 39 Ill. Reg. 2397 effective January 27, 2015; and amended in R15-20 at 39 Ill. Reg. _____, effective _____.

SUBPART A: GENERAL PROVISIONS

Section 108.100 Applicability

- a) This Part applies to proceedings before the Board concerning petitions to contest the issuance of an administrative citation pursuant to Section 31.1 of the Act<u>or</u> Section 23.1 of the Public Water Supply Operations (PWSO) Act.
- b) This Part must be read in conjunction with 35 Ill. Adm. Code 101 which contains procedures generally applicable to all of the Board's adjudicatory proceedings. In the event of a conflict between the requirements of 35 Ill. Adm. Code 101 and this Part, the provisions of this Part will apply.

(Source: Amended at 39 Ill. Reg. _____, effective _____)

SUBPART B: ISSUANCE OF THE CITATION AND PETITION TO CONTEST

Section 108.200 Administrative Citation Issuance

An administrative citation (AC) may be issued by either of the following:

- a) Illinois Environmental Protection Agency (Agency). The Agency may issue an AC pursuant to Section 31.1 of the Act or Section 23.1 of the PWSO Act.
- b) Delegated Unit of Local Government (Delegated Unit) for an administrative citation issued pursuant to Section 31.1 of the Act. Pursuant to Section 4(r) of the Act, the Agency may by agreement delegate its AC authority to a unit of local government which may then issue an AC. All Delegated Units must submit to the

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

Clerk of the Board a copy of the delegation agreement on or before July 1 of every year.

(Source: Amended at 39 Ill. Reg. _____, effective _____)

Section 108.202 Service of Citation/Filing of Citation with the Board

- a) In accordance with Section 31.1 of the Act, the Agency or Delegated Unit may serve an AC upon any person (AC Recipient) believed, through direct observation, to have violated Section 21(o) or (p), 21(p), 22.51, 22.51a, or 55(k) of the Act. Service of an AC upon the AC Recipient must be made personally, by registered or certified mail, or by messenger service. (See 35 III. Adm. Code 101.300(c) and 101.304(c).).
 - 1) The AC must be issued and served upon the AC Recipient not more than 60 days after the date of the observed violation and must contain the following information:
 - <u>A)</u> <u>A statement specifying the provisions of subsection (o) or (p) of</u> <u>Section 21 of the Act that the AC Recipient was observed to have</u> <u>violated</u>;
 - B) A copy of the inspection report in which the Agency or Delegated Unit recorded the violation, which report must include the date and time of inspection, and weather conditions prevailing during the inspection;
 - <u>C)</u> The penalty imposed by Section 42(b)(4) or (b)(4-5) of the Act for the violations;
 - D) An affidavit by the personnel observing the violation, attesting to their material actions and observations; and
 - E) Instructions for contesting the AC findings, including notification that the AC Recipient has 35 days within which to file a petition to contest the AC, and if an appeal is filed and the Board finds a violation, the AC recipient must pay hearing costs pursuant to Section 108.500 of this Part.

POLLUTION CONTROL BOARD

- 2) The Agency must serve the AC upon the AC Recipient by personal service, by U.S. Mail with a recipient's signature recorded, or by a thirdparty commercial carrier with a recipient's signature recorded. The Agency or Delegated Unit must file the AC with the Board no later than 10 days after the date of service upon the AC Recipient.
- b) In accordance with Section 23.1 of the PWSO Act, if Agency personnel discover that a Responsible Operator in Charge has violated Section 1.1(b)(3) of the PWSO Act, the Agency may serve an AC upon that individual.
 - 1) The AC must be issued and served upon the AC Recipient not more than 90 days after the date of the discovery of the violation and must contain the following information:
 - <u>A)</u> <u>A statement specifying the report or result that the Responsible</u> <u>Operator in Charge failed to submit in accordance with Board</u> <u>rules and a citation to the Board rules that were violated;</u>
 - B) <u>A copy of any report in which the Agency recorded the violation;</u>
 - <u>C)</u> The penalty imposed by Section 23.1(f) of the PWSO Act for the violation;
 - D) Instructions for contesting the AC findings pursuant to Section 23.1 of the PWSO Act, including notification that the individual has 35 days within which to file a petition for review before the Board to contest the AC; and
 - <u>E)</u> <u>An affidavit by the personnel recording the violation.</u>
 - 2) The Agency must serve the AC upon the AC Recipient by personal service or certified mail. The Agency must file the AC with the Board no later than 15 days after the date of service upon the AC Recipient.
- b) The AC must be issued and served upon the AC Recipient not more than 60 days after the date of the observed violation and must contain the following information:
 - 1) A statement specifying the provisions of Section 21(o) or (p) of the Act that the AC Recipient was observed to have violated;

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

- 2) A copy of the inspection report in which the Agency or Delegated Unit recorded the violation, which report must include the date and time of inspection, and weather conditions prevailing during the inspection;
- 3) The penalty imposed by Section 42(b)(4) or (b)(4-5) of the Act for the violations;
- 4) An affidavit by the personnel observing the violation, attesting to their material actions and observations; and
- 5) Instructions for contesting the AC findings, including notification that the AC Recipient has 35 days within which to file a petition to contest the AC, and if an appeal is filed and the Board finds a violation, the AC recipient must pay hearing costs pursuant to Section 108.500 of this Part.
- c) As required by Section 31.1 of the Act, the Agency or Delegated Unit must file the AC with the Board no later than 10 days after the date of service upon the AC Recipient.

(Source: Amended at 39 Ill. Reg. _____, effective _____)

Section 108.204 Filing Requirements for Petition to Contest

- a) Who May File. The AC Recipient may file with the Board a petition to contest the AC. For an AC issued pursuant to Section 31.1 of the Act, the The AC Recipient must be named as the respondent and the Agency or Delegated Unit must be named as the complainant in accordance with Section 31.1(d)(2) of the Act. For an AC issued pursuant to Section 23.1 of the PWSO Act, the AC Recipient must be named as the respondent and the Agency must be named as the complainant in accordance with Section 23.1 (d) of the Act.
- b) Time to File. The petition to contest must be filed with the Board within 35 days after the date of the service of the AC as required by Section 31.1(d)(1) of the Act and Section 23.1(d) of the PWSO Act.
- c) Additional Requirements. Additional filing and service requirements are set forth at 35 Ill. Adm. Code 101.Subpart C.

(Source: Amended at 39 Ill. Reg. _____, effective _____)

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

Section 108.206 Petition Contents

A formal petition to contest must include any reasons why the AC Recipient believes the AC was improperly issued, including:

- a) The AC Recipient does not own the property or, for a community water supply, is not the Responsible Operator in Charge;
- b) The AC Recipient did not cause or allow the alleged violations;
- c) The AC was not timely filed or properly served; or
- d) The alleged violation was the result of uncontrollable circumstances.

(Source: Amended at 39 Ill. Reg. _____, effective _____)

SUBPART C: HEARINGS

Section 108.300 Authorization of Hearing

- a) The hearing date will be set within 60 days after the filing of the petition to contest unless the hearing officer orders otherwise to prevent material prejudice.
- b) The hearing officer will give the parties at least 21 days written notice of the hearing in accordance with Section 31.1(d) of the Act<u>or Section 23.1(d) of the PWSO Act</u>.
- c) The hearing will be held in accordance with 35 Ill. Adm. Code 101.Subpart F.
- d) The hearing will be held at a time and location consistent with the Board's resources as designated by the hearing officer.

(Source: Amended at 39 Ill. Reg. _____, effective _____)

SUBPART D: BOARD DECISIONS

Section 108.402 Dismissal

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

The Board may issue an order dismissing the AC and closing the docket upon its own motion or a motion by the AC Recipient, Agency or Delegated Unit if the AC was not timely and properly served pursuant to Section 31.1 of the Act or Section 23.1 of the PWSO Act, and Section 108.200 of this Part.

(Source: Amended at 39 Ill. Reg., effective)

SUBPART E: ASSESSMENT OF PENALTIES AND COSTS

Section 108.500 Penalties and Costs

The Board will impose penalties and assess costs as follows:

- a) If the AC is defaulted or non-contested as set forth in Section 108.404 or 108.406 of this Part, respectively, the Board will do the following:
 - Impose on the AC Recipient found to have violated any provision of Section 21(o) of the Act a \$500 penalty for each violation of each such provision; and
 - 2) Impose on the AC Recipient found to have violated any provision of Section 21(p), 22.51, 22.51a, or 55(k) of the Act a \$1,500 penalty for each violation of each such provision, except that the penalty amount imposed will be \$3,000 for each violation of any provision of Section 21(p), 22.51, 22.51a, or 55(k) of the Act that is the AC <u>Recipient's second or</u> subsequent adjudicated violation of that provision=: and
 - 3) Impose on the AC Recipient found to have violated Section 1.1(b)(3) of the PWSO Act a \$500 civil penalty for each violation of that provision, except that the penalty amount imposed will be \$1,500 for each violation of Section 1.1(b)(3) that is the AC Recipient's second or subsequent adjudicated violation of that provision.
- b) If the AC Recipient contests the AC and the Board finds, based on the record, that the violation occurred and that the AC Recipient has not shown that the violation resulted from uncontrollable circumstances, the Board will do the following:
 - Impose on the AC Recipient found to have violated any provision of Section 21(o) of the Act a \$500 penalty for each violation of each such provision;

POLLUTION CONTROL BOARD

- 2) Impose on the AC Recipient found to have violated any provision of Section 21(p), 22.51, 22.51a, or 55(k) of the Act a \$1,500 penalty for each violation of each such provision, except that the penalty amount imposed will be \$3,000 for each violation of any provision of Section 21(p), 22.51, 22.51a, or 55(k) of the Act that is the AC recipient's second or subsequent adjudicated violation of that provision; and
- 3) Impose on the AC Recipient found to have violated Section 1.1(b)(3) of the PWSO Act a \$500 civil penalty for each violation of that provision, except that the penalty amount imposed will be \$1,500 for each violation of Section 1.1(b)(3) that is the AC Recipient's second or subsequent adjudicated violation of that provision; and
- Assess the AC Recipient found to have violated any provision of Section 21(0), or 21(p), 22.51, 22.51a, or 55(k) of the Act or Section 1.1(b)(3) of the PWSO Act associated hearing costs pursuant to Sections 108.502 and 108.504 of this Subpart.
- c) If the AC Recipient contests the AC but voluntarily withdraws the petition for review pursuant to Section 108.208 of this Part after the hearing starts, the Board will do the following:
 - Impose on the AC Recipient found to have violated any provision of Section 21(o) of the Act a \$500 penalty for each violation of each such provision;
 - 2) Impose on the AC Recipient found to have violated any provision of Section 21(p), 22.51, 22.51a, or 55(k) of the Act a \$1,500 penalty for each violation of each such provision, except that the penalty amount imposed will be \$3,000 for each violation of any provision of Section 21(p), 22.51, 22.51a, or 55(k) of the Act that is the AC recipient's second or subsequent adjudicated violation of that provision; and
 - 3) Impose on the AC Recipient found to have violated Section 1.1(b)(3) of the PWSO Act a \$500 civil penalty for each violation of that provision, except that the penalty amount imposed will be \$1,500 for each violation of Section 1.1(b)(3) that is the AC Recipient's second or subsequent adjudicated violation of that provision; and

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

4)3) Assess the AC Recipient found to have violated any provision of Section 21(o) or (p) of the Act or Section 1.1(b)(3) of the PWSO Act associated hearing costs pursuant to Sections 108.502 and 108.504 of this Subpart.

(Source: Amended at 39 Ill. Reg.____, effective ____)